

**Consider Funding the FY 2009 Recreational Trails Program  
(Motorized Portion) Grant Application for Town of Eagar**

**Background**

Arizona State Parks received three (3) eligible Recreational Trails Program (Motorized Portion) grant applications requesting \$521,560. The funding for this grant cycle represents federal apportionments to Arizona for FFY2009 under the Recreational Trails Program (RTP) as authorized by Congress under the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) (23 U.S.C. §206).

**Current Status**

The rescission of RTP funds announced on August 25, 2009 reduced the State Parks FFY 2009 apportionment by \$425,253.83. The reduction will be distributed proportionally from the education (5.4%), motorized (47.3%), and non-motorized (47.3%) components of the RTP.

A review team scored the 2009 applications per the criteria in the approved FY 2009 Recreational Trails Program (Motorized Portion) Grant Manual. Attached are pages indicating the requested and eligible scope items for the Town of Eagar project and the breakdown of total rating points received. The cap on the amount that can be awarded to any one entity is \$280,000. This project does not exceed the cap.

A total of \$402,663 is available for the FY 2009 motorized trails grants as summarized below:

<b>FY 2009 apportionment for motorized projects</b>	<b>\$</b>	<b>650,212</b>
<b>FY 2008 balance of unobligated funds</b>	<b>\$</b>	<b>198,856</b>
<b>Project awards (2) at September 11, 2009 meeting</b>	<b>\$</b>	<b>(245,260)</b>
<b>Rescinded amount</b>	<b>\$</b>	<b><u>(201,145)</u></b>
<b>Total available for 2009 grants</b>	<b>\$</b>	<b>402,663</b>

**Staff Recommendation**

Staff recommends awarding \$276,300 to the Town of Eagar upon completion of the Section 106 requirements and obtaining National Environment Policy Act (NEPA) concurrence from the Federal Highway Administration. The recommended funding is as follows:

<b>Total available revenue</b>	<b>\$</b>	<b>402,663</b>
<b>Total recommended awards</b>	<b>\$</b>	<b><u>(276,300)</u></b>
<b>Uncommitted balance</b>	<b>\$</b>	<b><u>126,363</u></b>

Rationale for recommendation: The Arizona State Parks Strategic Plan directs staff to ensure the allocation of RTP grant dollars to high priority projects. High priority projects are defined as those scoring at least 80 of 100 points in the rating criteria. The Strategic Plan directs that 50% of motorized trails grants be awarded to high priority projects. The staff recommendation meets this strategic plan goal.

The Off-Highway Vehicle Advisory Group (OHVAG) unanimously concurred with the staff recommendation to fund all projects at their August 7, 2009 meeting.

**Recommended Board Action**

I move that Recreational Trails Program (Motorized Portion) funding be approved for the Town of Eagar in the amount of \$276,300 pending completion of the Section 106 requirements and obtaining National Environment Policy Act (NEPA) concurrence from the Federal Highway Administration, and that the Executive Director or designee be authorized to execute the participant agreement.



# FY 2009 Recommendations

## Recreational Trails Program

<p align="center"><b>Eagar</b>  <b>Saffel Canyon Trail Renovations</b></p> <p align="center">Project Location: Apache County</p> <p align="center">Total Rating Points 84</p>	<p><b>Project Contact:</b>  Rick Pinckard  Grants Administrator  PO Box 1300  Eagar, AZ 85925  928/245-9783</p>
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### Description:

Work will be done to improve conditions on the Saffel Canyon Trail, an ATV trail on the Springerville RD. Two (2) bridges will be installed to mitigate damage to stream crossings. Several poorly designed and unsafe 50" cattle guards will be replaced. Trail renovation will be done to correct drainage and erosion issues and trail signage will be added.

Applicant Request			Staff Recommendations		
Wooden Bridges (4)	\$176,000.00		Wooden Bridges (4)	\$176,000.00	
Trail Renovation (Erosion Control)	\$110,570.00		Trail Renovation (Erosion Control)	\$110,570.00	
Signage	\$20,430.00		Signage	\$20,430.00	

Proposed Matching Funds:	\$30,700.00	10%	Recommended Matching Funds:	\$30,700.00	10%
<b>Requested Grant Amount:</b>	<b>\$276,300.00</b>	<b>90%</b>	<b>Recommended Grant Award:</b>	<b>\$276,300.00</b>	<b>90%</b>
Proposed Total Project Cost:	\$307,000.00		Recommended Total Project Cost:	\$307,000.00	

### Recommendations and Rationale:

Staff recommends funding this project as requested.

**Eagar  
Saffel Canyon Trail Renovations**

<b>Rating Criteria</b>	<b>Possible Points</b>	<b>Rating Score</b>
1A-Describe the Plan	0 or 7	0
1B-Public Comment Opportunity	Up to 21	0
1C-Describe Plan Objectives	Up to 20	0
Minus Points (Planning)		0
2-How was need identified	0 or 5	5
3A-Pictures/Maps	Up to 15	15
3B-Letters	Up to 10	0
3C-Community Concern	Up to 6	0
3D-Statistics/Studies/Surveys	Up to 10	0
3E-Agency Decision/Memo	0 or 5	0
3F-Regulations	Up to 10	0
Minus Points (Demo Need)		0
4-New Trails or Opportunities	Up to 55	0
5-Access/Inventory	Up to 55	0
6-Renovate Trails	Up to 55	51
7-Provide Information/Maps	Up to 45	0
8-Provide Signage	Up to 35	4
9-Provide Support Facilities	Up to 35	0
10-Reduce Impacts	0 or 2	0
11-Increase Accessibility	0 or 2	0
12-Encourage Volunteers	0 or 2	2
13-Interagency Coordination	0 or 2	2
14-Seek Additional Funding	0 or 2	0
15-Trail Etiquette/Envir.Prot	0 or 2	0
Minus Points (Other Needs)		0
16-Administrative Performance	0, 2 or 4	4
17-Post Completion Compliance	0 or 1	1
18-Workshop Attendance	REQUIRED	0
	<b>TOTAL:</b>	<b>84</b>

**Consider Adopting Proposed FY 2010 Arizona State Park User Fees Adjustments**

**Background**

The Arizona State Parks Fee Team reviewed the existing fee schedule and proposed adjustments to the fee structure at the September 2009 Parks Board meeting. Due to the elimination of State General Fund appropriation in FY 2010, the agency must be more reliant on user fee revenue to operate parks.

The agency held public hearings in Lake Havasu City, Cottonwood, Safford, Catalina, Benson and Phoenix. Staff presented the proposed fee changes at each meeting and listed them on the agency website. Comments were collected at the meetings and through the web site. A synopsis of the comments is as follows:

State Parks received a total of 421 comments from the public. Of these, 391 were received via the agency website or e-mail, and 30 via letters and comment forms.

There were 359 comments related to proposed fee adjustments at the Colorado River Parks (95% of these comments were opposed to the elimination of the Premium Annual Pass and 26% support a fee increase in lieu of elimination).

The other 62 comments are divided into 76% opposed to any fee increase and 24% in favor of a fee increase to support the park system.

A full summary is provided as Attachment A.

**Current Status**

The Fee Team reviewed the original proposals and the collected comments from the public. As a result of these comments, staff recommends modifying two of the original proposals (these modifications are listed in underlined text).

1. Staff recommends the Premium Pass be retained and the fee increased. In order to reduce the fraudulent use and counterfeiting of passes, staff will augment the validation processes to include holographic marking on the passes, single name signature line and pass holder verification.
2. Staff recommends that the day use entrance fees at Alamo Lake, Homolovi Ruins, Lost Dutchman, Lyman Lake and Roper Lake, Catalina, Dead Horse Ranch, Fool Hollow Lake, Oracle and Picacho Peak be raised to \$7.00 instead of \$8.00.

All recommended changes are illustrated on the draft fee schedule provided in Attachment B (proposed fees are in bolded text on the attached schedule), and are summarized below:



**Passes:**

- Raise the Premium Annual Entrance Pass to 200.00 from 125.00 (60% increase).
- Raise the Standard Annual Pass to 75.00 from 50.00 (50% increase).

**Daily Entrance:**

- Raise Alamo Lake, Homolovi Ruins, Lost Dutchman, Lyman Lake and Roper Lake to 7.00 from 5.00 (40% increase)
- Raise Catalina, Dead Horse Ranch, Fool Hollow Lake, Oracle and Picacho Peak to 7.00 from 6.00 (17% increase)
- Raise Buckskin Mt. and River Island to 10.00 from 8.00 (25% increase)
- Raise Patagonia Lake to 10.00 from 8.00 (25% increase)
- Raise Cattail Cove and Lake Havasu to 15.00 from 10.00 on Friday, Saturday, Sunday and State Holidays (50% increase)
- Raise Red Rock to 10.00 from 7.00 (42% increase)
- Raise Slide Rock to 20.00 from 10.00 (100% increase) “Friday before Memorial Day through the end of Labor Day” and, the rest of the year raise to 10.00 from 8.00 (33% increase)
- Raise all Individual/Bicycle to 3.00 from 2.00 (50% increase)
- Raise Over-Sized Parking at Cattail Cove and Lake Havasu to 10.00 from 5.00 (100% increase)
- Eliminate the seasonal reduced rate at Fool Hollow Lake, Lost Dutchman, Oracle and Picacho Peak
- Raise Ages 7-13 to 2.00 from 1.00 (100% increase) at Ft. Verde, Jerome (when open), McFarland (when open), Tombstone Courthouse, Tonto Natural Bridge, Tubac Presidio, Yuma Quarter Master Depot (if operations return to Arizona State Parks), and Yuma Territorial Prison.
- Raise Ages 14 & Up to 4.00 from 3.00 (33% increase) at Ft. Verde and Tubac Presidio
- Raise Ages 14 & up to 5.00 from 3.00 (66% increase) at Jerome (when open) and McFarland (when open)
- Raise Ages 14 & Up to 5.00 from 4.00 (25% increase) at Tombstone Courthouse, Tonto Natural Bridge and Yuma Territorial Prison
- Adjust the group fees to reflect a 1.00 reduction from the regular entrance fee:  
Ft. Verde, Tubac Presidio, Yuma Quarter Master Depot (if operations return to Arizona State Parks) (25% discount), Jerome (when open) McFarland (when open), Tombstone Courthouse, Tonto Natural Bridge, and Yuma Territorial Prison (20% discount).
- Riordan Mansion: Raise Ages 7-13 to 3.00 from 2.50 (20% increase), Ages 14 & up to 7.00 from 6.00 (17% increase), and adjust the group fee to reflect a 1.00 reduction from the regular entrance fee (15% discount).

**Camping:**

- Raise the Electric Site Range to 20.00–35.00 from 19.00–25.00 at all parks.
- Adjust the Non-Electric Campsite ranges at the following parks:
  - Lake Havasu: 15.00–20.00 from 14.00–16.00
  - Alamo Lake: 13.00–17.00 from 10.00–13.00
  - Dead Horse Ranch, Fool Hollow Lake: 12.00–17.00 from 12.00–15.00
  - Catalina, Lost Dutchman, Lyman Lake, Patagonia Lake, Picacho Peak, Roper Lake: 15.00–17.00 from 12–16.00
  - Sonoita Creek: 12.00 from 11.00
- Adjust the range for Cabanas at Buckskin Mt. to 20.00–30.00 from 19.00–25.00.
- Adjust the range for Boat Camps at Cattail Cove to 15.00–20.00 from 10.00–20.00.

**Kartchner:**

- Revise the entrance fee per vehicle to match all other parks: This proposal includes eliminating the 2.00 additional adult per vehicle charge.
- Raise the entrance fee to 6.00 from 5.00 (20% increase).
- Raise the Individual/Bicycle fee to 3.00 from 2.00.
- Adjust the range for camping to 20.00–35.00. This will make the camping fees at Kartchner consistent with our other Park's fees.

**Program Fees:**

- Raise the Student Program fee to 2.00 from 1.00.
- Change the Event/Program Fee to variable to allow a broader range for expanded programs.

**Dump Station:**

- Adjust the range to 10.00–20.00 from 10.00–15.00. This fee is set at the lower end of each Park's camping range. This change will reflect the changes in other camping fees in order to keep fees consistent.

**Commercial Permit:**

- Raise the "2<sup>nd</sup> Permit" fee to 150.00 from 125.00 (20% increase).

**Potential effect of these proposed revisions:**

Staff revised the potential effect on revenue based upon a full year operation with the new proposed fees.

Daily Entrance Fees:	\$ 479,000	
Camping	\$ 465,000	
Premium Annual Pass	\$ 20,000	
Standard Annual Pass	\$ 21,000	
Other Fees	<u>\$ 10,000</u>	(Commercial Permit, Dump Station, Programs)
Total	\$ 995,000	

**Staff Recommendation**

Staff recommends the Arizona State Parks Board adopt the fee schedule as presented to take effect on March 1, 2010.

**Recommended Board Action**

I move the Arizona State Parks Board adopt the fee schedule as presented to take effect March 1, 2010 and direct staff to proceed with public notification and record the changes with the Secretary of State's Office.

**Summary of Public Comments Regarding the 2010 Proposed Fee Changes**

Arizona State Parks received a total of 421 public comments regarding the proposed fee changes for 2010. Three hundred ninety one comments (93%) were received via website and 30 comments (7%) were received via letters and public comment forms. These comments were separated by proposed fee changes relating to the non-Colorado River Parks and comments about the Colorado River Parks.

**Non-Colorado River Park Comments**

Sixty-two (15%) of the public comments received addressed the proposed fee changes outside of the Colorado River area.

Seventy-six percent of comments received for non-Colorado River parks oppose the proposed fee increases. The majority of the comments indicated that State Parks should be affordable to the public and that increases in fees may make it harder for some people to access the parks. These comments also suggest that with the downturn in the economy, people need the parks now more than ever and we need to make the parks accessible to all.

Twenty-four percent of the non-Colorado River Park comments support the proposed fee increases. Many of the citizens indicated that they support the fee increase in order to keep the parks open to the public.

**Colorado River Park Comments**

There were 359 (85%) comments received regarding the Colorado River Parks. Approximately five percent of the respondents supported the proposed fee changes, while ninety-five percent of the respondents opposed the changes. The comments were put into seventeen categories and summarized below.

Five percent of the citizens noted that the increase in fees was appropriate given the current economic situation and park amenities, and they support the proposed fee changes.

Twenty-six percent of people acknowledged the need for the Arizona State Park system to increase fees. This group of constituents suggested that instead of eliminating the Premium Annual Pass, it would be a better idea for residents, and for tourism, to raise the fees on these passes rather than eliminate them altogether.

Twenty-one percent of the citizens stated that if the Premium Annual Passes were discontinued, residents and others would simply launch their boats from other areas or visit the parks less causing a decrease in visitation and revenue at both Lake Havasu and Cattail Cove State Parks.

Twenty-one percent of the citizens suggested that the elimination of the Premium Annual Pass and increase in fees would make it unaffordable for them to use the lake. Approximately one-quarter of these citizens stated that they are retired and on a fixed income, while another one-fifth of these comments indicated that the increased fees would be an additional hardship on their families.

## **Summary of Public Comments Regarding the 2010 Proposed Fee Changes**

Sixteen percent of citizens stated that they would support higher park fees for out-of-state residents. Approximately one-third of comments indicated that out-of-state users should pay a higher fee, while another one-third suggest that an unlimited annual pass should be available to Arizona residents only.

Sixteen percent of the citizens, many of whom are residents of Lake Havasu City, said that they use Lake Havasu or Cattail Cove State Park on the weekends, therefore, the Standard Annual Pass is not useful to them. Although some were frequent users, others noted that they don't use the park every weekend, but value the ability to do so. These citizens stated that the new fee proposal would discourage their use of the Colorado River Parks in the future. Citizens ranged from members of fishing clubs, and other special user groups to local business owners, boaters and families.

Twelve percent of the comments were general statements opposing the elimination of the Premium Annual Pass and the fee increase at the Colorado River Parks. These citizens indicated that the pass is very important.

Eleven percent of the comments stated that the elimination of the Premium Annual Pass would create long lines and congestion on the streets around the park.

Eight percent of the concerned citizens indicated that Arizona State Parks is unfairly burdening Colorado River residents to keep other, less popular parks afloat and supplement the state's losses with higher entrance fees to the parks. Many comments suggest closing the parks that can't support themselves instead of raising the fees at Lake Havasu.

Seven percent of the comments indicated that residents of areas surrounding the Colorado River parks felt they were being punished with the elimination of the Premium Annual Pass, while other people who frequent other popular parks (e.g. Slide Rock, Patagonia) were not. They felt it would be fairer to discontinue both passes, rather than just the Premium Pass. Residents feel that they supported the lake by purchasing a pass and using the parks. These residents also feel that they are shouldering a disproportionate amount of the economic burden of the park system.

Four percent of the citizens stated that they purchase the annual pass for the increased convenience and speed of entering the park. They don't have to wait in line or worry about having the cash on hand to pay the fee at the gate. The elimination of the pass would inhibit their convenience in utilizing the parks. Some respondents indicated that they don't always use the lake often enough to recoup the cost of the pass, but purchase the pass for the convenience of entering the park and to support the park system.

Four percent of the comments also stated that the elimination of the annual pass in addition to the increased daily fee would not only effect the local citizens use of the parks, but also would effect the economic status of the town. The elimination of the Premium Annual Pass would result in tourists visiting the lake less often, and therefore not utilizing local amenities including gas, lodging, shopping, etc. in the area.

**Summary of Public Comments Regarding the 2010 Proposed Fee Changes**

Three percent of citizens indicated that they opposed the elimination of the Premium Pass, however if the pass was eliminated they think that the existing Standard Pass should not exclude certain days and the monthly black out times should be changed. Some suggested allowing passes to be used on Fridays and/or Sundays, and the black out times should be from Memorial Day to Labor Day.

Approximately two-percent commented that the current system seems to be working, so they requested that the Premium Pass be kept as an option.

One percent of the comments indicated that the elimination of the pass and the increase in the day-use entry fee would diminish the time people can spend on the park, fishing, boating, etc. and would negatively effect their quality of life. The citizens indicated that with the current economic crisis in the country and the financial hardships facing many families, they utilize the lake for peace of mind and valued family time together.

One percent of the comments suggested that Arizona State Parks should either allow the City of Lake Havasu to manage and benefit from revenues generated at the park, or allow a private business to run the park in order to maximize efficiency and revenue.

Three percent of the citizens suggested that the November Arizona State Parks Board meeting should take place in Lake Havasu City. Comments suggest that citizens believe that doing so would show that Arizona State Parks is committed to seeing, hearing and working with those who would be hardest hit by the proposal to discontinue the sale of the Premium Pass.



**ARIZONA STATE PARKS FEE SCHEDULE**  
**FINAL DRAFT EFFECTIVE March 1, 2010**  
**ENTRANCE**

1: Adult is defined as an individual 14 years of age and older.

4: Over-Sized Parking is an additional fee for those vehicles or vehicle/trailer units that exceed 55' in total length.

5: Additional Program Fees may apply, see "OTHER FEES".

*These fees are charged on a "per vehicle" basis that includes up to 4 Adults per vehicle. Additional fees for vehicles containing more than 4 Adults will be assessed.*

*50% discount off regular entrance fee for Regular Military, Reserve, National Guard, and state militia troops and their families.*

PARK NAME	DAILY ENTRANCE		
	Per Vehicle 1-4 Adults <sup>1</sup>	Individual / Bicycle	Over-Size Parking <sup>4</sup>
ALAMO	5.00 7.00	2.00 3.00	
BOYCE THOMPSON	(Separate Fee Schedule)		
BUCKSKIN MOUNTAIN	8.00 10.00	2.00 3.00	
BUCKSKIN RIVER ISLAND	8.00 10.00	2.00 3.00	
CATALINA	6.00 7.00	2.00 3.00	
CATTAIL COVE	10.00	2.00 3.00	5.00 10.00
day, Saturday, Sunday and Holiday	15.00	2.00 3.00	
DEAD HORSE RANCH	6.00 7.00	2.00 3.00	
FOOL HOLLOW	6.00 7.00	2.00 3.00	
Oct. 16 – March 14	3.00	2.00	
HOMOLOVI RUINS	5.00 7.00	2.00 3.00	
LAKE HAVASU	10.00	2.00 3.00	5.00 10.00
day, Saturday, Sunday and Holiday	15.00	2.00 3.00	
LOST DUTCHMAN	5.00 7.00	2.00 3.00	
Friday before Memorial Day through the end of Labor Day	3.00	2.00	
LYMAN LAKE	5.00 7.00	2.00 3.00	
ORACLE <sup>5</sup>	6.00 7.00	2.00 3.00	
Friday before Memorial Day through the end of Labor Day	5.00	2.00	
PATAGONIA LAKE	8.00 10.00	2.00 3.00	
PICACHO PEAK <sup>5</sup>	6.00 7.00	2.00 3.00	
Friday before Memorial Day through the end of Labor Day	3.00	2.00	
RED ROCK <sup>5</sup>	7.00 10.00	2.00 3.00	
ROPER LAKE	5.00 7.00	2.00 3.00	
SLIDE ROCK <sup>5</sup>	8.00 10.00	2.00 3.00	
Friday before Memorial Day through the end of Labor Day	10.00 20.00	2.00 3.00	

**ARIZONA STATE PARKS FEE SCHEDULE****FINAL DRAFT EFFECTIVE March 1, 2010****ENTRANCE**

*50% discount off regular entrance fee for Regular Military, Reserve, National Guard, and state militia troops and their families.*

5: Additional Program Fees may apply, see "OTHER FEES".

Children ages 0-13 ~~6~~, when accompanied by a paying adult age 18 years or older, will be admitted free as long as the child is not part of an organized group. Group discounts maybe available where listed. A group is 15 persons or more with prearranged arrival. All persons in a group, regardless of age, apply toward a group's number. Group discounts do not apply to Program Fees

<b>PARK NAME</b>	<b>DAILY ENTRANCE FEES</b>		<b>GROUP FEES</b>
	Ages 7-13	Ages 14 & up	Ages 14 & up
FORT VERDE <sup>5</sup>	<del>1.00</del> <b>2.00</b>	<del>3.00</del> <b>4.00</b>	<del>2.40</del> <b>3.00</b>
JEROME <sup>5</sup>	<del>1.00</del> <b>2.00</b>	<del>3.00</del> <b>5.00</b>	<del>2.40</del> <b>4.00</b>
MCFARLAND <sup>5</sup>	<del>1.00</del> <b>2.00</b>	<del>3.00</del> <b>5.00</b>	<del>2.40</del> <b>4.00</b>
TOMBSTONE <sup>5</sup>	<del>1.00</del> <b>2.00</b>	<del>4.00</del> <b>5.00</b>	<del>3.20</del> <b>4.00</b>
TONTO NATURAL BRIDGE	<del>1.00</del> <b>2.00</b>	<del>4.00</del> <b>5.00</b>	<del>3.20</del> <b>4.00</b>
TUBAC PRESIDIO <sup>5</sup>	<del>1.00</del> <b>2.00</b>	<del>3.00</del> <b>4.00</b>	<del>2.40</del> <b>3.00</b>
IMAQUARTER MASTER DEPOT	<del>1.00</del> <b>2.00</b>	4.00	<del>3.20</del> <b>3.00</b>
YUMA TERRITORIAL PRISON	<del>1.00</del> <b>2.00</b>	<del>4.00</del> <b>5.00</b>	<del>3.20</del> <b>4.00</b>

<b>PARK NAME</b>	<b>DAILY ENTRANCE FEES</b>		
	Ages 0-6	Ages 7-13	Ages 14 & up
	free	<del>2.50</del> <b>3.00</b>	<del>6.00</del> <b>7.00</b>
RIORDAN MANSION <sup>5</sup>	GROUP FEES		
	Ages 7-13	Ages 14 & up	
	2.00	<del>4.80</del> <b>6.00</b>	

**ARIZONA STATE PARKS FEE SCHEDULE****FINAL DRAFT EFFECTIVE March 1, 2010****CAMPING**

designate & post specific dates when rate is valid. Rate is valid year round at Homolovi.  
Not valid at Roper Lake

2: Camping fees reflect a "Range" dependent upon specific site location and seasonality. Call individual Park facility for current information.

6: For Cabins & Yurts an additional overnight fee for pets will be assessed at \$5.00 per pet per night.

7: Camping by Reservation only. Contact the Park facility directly for availability and details.

PARK NAME	NIGHTLY CAMPING <sup>2</sup>		
	Non-Electric Campsite	Electric Site	Cabana or Boat Site
ALAMO	9-00-13-00 <b>13.00-17.00</b>	9-25-00 <b>20.00-35.00</b>	
BUCKSKIN MOUNTAIN		19-25-00 <b>20.00-35.00</b>	19-25-00 <b>20-30.00</b>
BUCKSKIN RIVER ISLAND	14 -17.00	9-25-00 <b>20.00-35.00</b>	
CATALINA	12-15.00 <b>-17.00</b>	9-25-00 <b>20.00-35.00</b>	
Friday before Memorial Day through the end of Labor Day	10.00	15.00	
CATTAIL COVE		19-25-00 <b>20.00-35.00</b>	10 15 -20.00
DEAD HORSE RANCH	12-15-00- <b>17.00</b>	9-25-00 <b>20.00-35.00</b>	
FOOL HOLLOW	12-15-00- <b>17.00</b>	9-25-00 <b>20.00-35.00</b>	
HOMOLOVI RUINS	10- 13.00	9-25-00 <b>20.00-35.00</b>	
LAKE HAVASU *	4-16-00 <b>15.00-20.00</b>	9-25-00 <b>20.00-35.00</b>	
LOST DUTCHMAN *	12-15.00- <b>17.00</b>	9-25-00 <b>20.00-35.00</b>	
LYMAN LAKE	12-15.00- <b>17.00</b>	9-25-00 <b>20.00-35.00</b>	
PATAGONIA LAKE	12-15.00- <b>17.00</b>	9-30-00 <b>20.00-35.00</b>	15-20.00
PICACHO PEAK <sup>5</sup>	12-15.00- <b>17.00</b>	9-25-00 <b>20.00-35.00</b>	
Friday before Memorial Day through the end of Labor Day	10.00	15.00	
RED ROCK <sup>5</sup>	(educational groups only: \$12.00 /group of 1-6 persons)		
ROPER LAKE	0-12-00 <b>15.00-17.00</b>	6-25-00 <b>20.00-35.00</b>	
ONOITA CREEK NATURAL AREA	11-00 <b>12.00</b>		

\* Electric campsites are under development and are not yet available for use.

PARK NAME	Cabin <sup>6</sup>	Yurt <sup>6</sup>
ALAMO *	50.00 - 75.00	
DEAD HORSE RANCH	50.00 - 75.00	
LYMAN LAKE	50.00 - 75.00	35.00 - 50.00
ROPER LAKE	50.00 - 75.00	

\*Cabins are under development and are not yet available for use.

## ARIZONA STATE PARKS FEE SCHEDULE

FINAL DRAFT EFFECTIVE March 1, 2010

## KARTCHNER CAVERNS

TOURS	Ages	Ages	Ages
<b>Reservation Fee not included</b>	0 - 6	7 - 13	14 & Up
Rotunda Tour	free	6.95	15.95
*Seasonal Rate Rotunda Tour	free	5.95	13.95
*August & September			
Big Room Tour	N/A	9.95	19.95
<b>WALK-UP" Non-Reservation</b>	0 - 6	7 - 13	14 & Up
Rotunda Tour	free	9.95	18.95
*Seasonal Rate Rotunda Tour	free	8.95	16.95
*June, July, August & September			
Big Room Tour	N/A	12.95	22.95

Commercial Group Tours\* 20% discount off individual tour tickets-

COMMERCIAL GROUP TOURS	Ages	Ages	Ages
Reservation Fee not included	0 - 6	7 - 13	14 & Up
Rotunda Tour	free	5.56	12.76
*Seasonal Rate Rotunda Tour	free	4.76	11.16
*June, July, August & September			
Big Room Tour	N/A	7.96	15.96

\*A commercial tour is pre-arranged by a commercial tour operator who organizes tours in a package with transportation and a destination or tour for one price. A group tour for Kartchner Caverns cave tour is defined as 12 persons or more.

**DAILY ENTRANCE**

These fees are charged on a "per vehicle" basis that includes up to 4 Adults per vehicle. Additional fees for vehicles containing more than 4 Adults will be assessed.

50% discount off regular entrance fee for Regular Military, Reserve, National Guard, and state militia troops and their families.

Fee is waived for reserved tour ticket holders

Per Vehicle 1-2 4 Adults	Each Additional Adult / Vehicle	Individual / Bicycle
5.00 6.00	2.00	2.00 3.00

**CAMPING** Hook-Up Site ONLY

Nightly Rate	19-30 20.00-35.00
Seasonal/Conditional Rate	110.00

Seasonal & Conditional Rates: 7 days for the cost of 6 days; individual rates will designate a peak upstate date when rate is valid.

**ARIZONA STATE PARKS FEE SCHEDULE***FINAL DRAFT EFFECTIVE March 1, 2010***OTHER FEES**

Pet Fee for Cabins & Yurts	5.00	<i>per pet per night.</i>
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Overnight Parking	5.00	<i>Over-Night Parking is described as: "A legally parked, unattended and unoccupied vehicle not in a designated campsite, remaining on the park throughout the night." The over-night parking fee is to be charged in addition to the regular Entrance Fee.</i>
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**PASSES**

Arizona State Parks Premium Annual Entrance Pass	<del>125</del> <b>200.00</b>	<i>"Valid at all State Parks for day-use activities only. Additional Program and Special Event Fees may apply."</i>
Arizona State Parks Standard Annual Entrance Pass	<del>50.00</del> <b>75.00</b>	<i>"Valid at all Arizona State Parks facilities for day-use activities only, except at Buckskin Mountain/River Island, Cattail Cove and Lake Havasu State Parks on Fridays, Saturdays, Sundays, and recognized State Holidays. Additional Program and Special Event Fees may apply."</i>

**PROGRAM FEES** (per person and/or vehicle)Students Program: ~~1.00~~ **2.00**Event / Program Fees: ~~1.00-5.00~~ **Variable**

Instructional: Variable

*Fees will vary depending on the scope of the program, presentation or class. Contact the specific Park for detailed***RESERVATIONS**

Kartchner Tours:	3.00
Camping, Cabin/Yurt Reservation	5.00
Group Day-Use Reservation:	5.00
Group Camping Reservation:	5.00

**SPECIAL USE FEES**

Non-Commercial:	25.00 (minimum)
Commercial:	25.00 (minimum)
Damage Deposit:	25.00 (minimum)

Dump Station Use	<del>10.00 - 15.00</del> <b>20.00</b>	Use of a parks dump station without being a registered camper will be equal to one nights camping (low end of the individual Park's range)
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**ARIZONA STATE PARKS FEE SCHEDULE***FINAL DRAFT EFFECTIVE March 1, 2010***OTHER FEES****PERMITS**

Commercial Retail Permit:	300.00	<p><b>CONDITIONS OF USE</b></p> <ul style="list-style-type: none"> <li>• Pass is valid only for customers entering the park in the commercial vehicle.</li> <li>• Individual pass must be presented each time the commercial vehicle enters the park with passengers.</li> <li>• Pass does not permit any private vehicle to enter the park.</li> </ul>
Commercial Rental Permit:	350.00	<ul style="list-style-type: none"> <li>• Pass is valid through the calendar year in which it was purchased.</li> <li>• Pass must be used in conjunction with commercial business pass.</li> <li>• One voucher permits up to 4 adults in the same commercial vehicle.</li> <li>• Violation of Conditions of Use may result in revocation of all commercial privileges.</li> </ul>
2nd Commercial Permit:	<del>125.00</del> <b>150.00</b>	<ul style="list-style-type: none"> <li>• All Commercial Vehicle Access Permits expire December 31 of the year for which they were issued.</li> <li>• Permittee clientele will be responsible for all applicable daily entrance fees when entering the park in a separate vehicle from the permittee. However, a discounted Clientele Voucher is available for all</li> </ul>
Clientele Voucher	5.00	Vouchers are sold only to Permit holders. Vouchers can only be used at the time of entry, and are non-transferable.



**Consider Appointing Members to the  
Historic Preservation Advisory Committee (HPAC)**

**Background**

The Arizona State Parks Board appoints the seven-member, volunteer Historic Preservation Advisory Committee (HPAC). The HPAC advises the State Parks Board on historic preservation grants and its membership is not stipulated by statute. Each individual is appointed to a three-year term. The committee meets throughout the year as needed and travel expenses may be reimbursed per state guidelines, when funding is available.

The Bylaws of the HPAC require nominees to be Arizona residents. Up to three HPAC members are normally allowed to reside in the same county, however this requirement has been waived in the past due to the lack of applicants from other counties.

One may be a representative of a non-profit preservation organization; one may be a representative of a local government preservation program; two may be preservation professionals; and three may be citizens-at-large who are active in or familiar with historic preservation.

**Current Status**

Beginning January 1, 2010 there will be two vacancies on the HPAC. Bonnie Bariola whose term is due to expire December 31, 2009, currently fills one position. Ms. Bariola has expressed a desire to continue serving on the HPAC for another term.

The following individuals have applied to be members of HPAC:

<u>Name</u>	<u>Committee Position</u>	<u>County</u>
Larry C. Harmer	Local Government Preservation Prog.	Maricopa
Pat Haigh Stein	Non-Profit Preservation Org.	Coconino
Bonnie Bariola	Non-Profit Preservation Org.	Maricopa

Biographical sketches and applications of these individuals are provided under cover of this document.

**HPAC Recommendation**

HPAC recommends the re-appointment of Bonnie Bariola from Maricopa County and the appointment of Pat Haigh Stein from Coconino County both for 3-year terms beginning January 1, 2010.

**Recommended Board Action**

I move to approve the re-appointment of Bonnie Bariola from Maricopa County and the appointment of Pat Haigh Stein from Coconino County to the Historic Preservation Advisory Committee; both for 3-year terms beginning January 1, 2010.

## HPAC APPLICANT SUMMARY – 2010

**1. Bonnie Bariola – Chandler, Maricopa County**

Ms. Bariola is currently a member of HPAC. She was appointed January 1, 2007 and her term expires December 31, 2009. She has experience with various Heritage Fund Historic Preservation projects in the City of Florence. She was awarded one of only ten Arizona Heritage Preservation Honor Awards in 1991. Of those ten awards, only two were presented to individuals. Ms Bariola has also been active in the Arizona State Commission on Trails (ASCOT) of the Arizona State Parks Board.

**2. Larry C. Harmer – Surprise, Maricopa County**

Mr. Harmer was a member of HPAC some years ago, resigning only because of a job relocation. He currently works in Historic Preservation for towns and cities, and brings a wealth of understanding of the technical side of preservation.

**3. Pat Haigh Stein – Flagstaff, Coconino County**

Ms. Stein is an archaeologist with decades of experience with Arizona sites. She would represent the non-profit Center for Desert Archaeology. Ms. Stein is a resident of Flagstaff.

TO: DORIS PULSIFER, CHIEF OF GRANTS  
ARIZONA STATE PARKS

FROM: BONNIE BARIOLA  
FLORENCE PRE4SERVATION FOUNDATION

SUBJECT: HISTORIC PRESERVATION ADVISORY COMMITTEE (HPAC)

DATE: OCTOBER 18, 2009

I would like very much to serve another term on the Historic Preservation Advisory Committee. I apologize for not getting my application in sooner, but until this weekend I did not realize my term expired at the end of the year. I could not find the requirements for the application on the State Parks Website; therefore, I will provide a brief description of my background. I have been involved directly in the Heritage Fund Grant process since its beginning. I authored the No. 1 grant application in the first round and currently manage 3 Heritage Fund grant projects sponsored by the FPF. I feel this hands-on expertise gives me the qualifications to better advise the Parks Board in the HP Grant process.

**Education:** AA Degree – Mesa Community College 1972  
BS Degree – ASU 1988

My degree from ASU was from the College of Architecture with a major in Planning with emphasis in Landscape Architecture.

**Related Work Experience:**

Town of Florence 1988 – 1993 Community Development Director  
Pinal County 1996 – 2004 Sr. Planner

**Volunteer Organizations & Committees:**

Florence Preservation Foundation 1993 – Present  
Superstition Area land Trust – 2001 – 2005  
AZ State Committee on Trails/2 terms - 2002-2006 (approximate dates)  
HPAC - 2007 – 2009

**Awards::** Arizona Heritage Preservation Honor Award/Individual - 2001  
Arizona Heritage Preservation Honor Award - Florence Preservation Foundation/ Group - 2007  
Arizona Preservation Honor Award/ Project – Florence/Silver King Hotel – 2009

I have been deeply involved in rehabilitating the many historic properties in Florence since becoming the Community Development Director in 1988. Due primarily to my efforts, Florence is ranked 3<sup>rd</sup> in the State behind only Tucson and Phoenix, in utilizing Heritage Funds for rehabilitating historic properties. As Secretary and Grants Manager for the FPF, I work closely with the Town of Florence in further rehabilitation of historic properties.

- Technical Advisory Committee member and Author of the Historic Preservation Element of Florence's General Plan Update in 2007
- Technical Advisory Committee member and advisor for the update of Florence's Historic District Design Guidelines 2009
- Panel member representing the 74 Suspended Heritage Fund Grantees at the 2009 AZ State Preservation Conference for the session sponsored by the Arizona Heritage Alliance

HISTORIC PRESERVATION ADVISORY COMMITTEE (HPAC)  
2010 APPLICATION

Full Name: **LARRY C. HARMER**  
Home Address: **17743 W. Eugene Terrace**  
**Surprise, AZ 85388**  
Home Telephone: **623-536-9495**  
E-Mail Address: **lcharmer@cox.net**  
HOME COUNTY: **Maricopa**

**40 W.C. Scoutten, Inc.**  
Business Address: **1626 N. Litchfield Rd.**  
**Suite 310**  
**Goodyear, AZ 85395**  
Business Telephone: **623-547-4661 x245**  
**602-980-2430 (cell)**

The Arizona State Parks Board appoints the seven-member, volunteer Historic Preservation Advisory Committee (HPAC). The HPAC provides input and guidance on the Historic Preservation Grant Program. The Committee interacts with the Arizona State Parks Grant Section and the State Historic Preservation Officer (SHPO) and advises the Arizona State Parks Board on the Historic Preservation Grant Program and Grants. Each individual is appointed to a three-year term. The committee meets throughout the year as needed and travel expenses may be reimbursed per state guidelines, when funding is available.

Nominees must be Arizona residents in order to be eligible, and no more than three HPAC members may reside in the same county. One member must be a representative of a non-profit preservation organization; one member must be a representative of a local government preservation program; two members must be preservation professionals; and three members must be citizens-at-large who are active in or familiar with historic preservation.

At present, there are **two vacancies** on the HPAC. One position will be one year, to complete the term of a member of a local government preservation program; the second position is open to a representative from a non-profit preservation organization, for the standard three-year term.

**RESIDENCY REQUIREMENTS**

There are no openings for Maricopa County residents, two openings for Pinal County residents, and three openings for residents of all other counties in Arizona.

**APPLICATION REQUIREMENTS**

Please attach a personal letter describing your interest and motivation for wanting to volunteer for the HPAC. Briefly address these issues:

- previously submitted {
- **Education, training, and/or experience**
  - **Career highlights:** Describe significant related experience, civic and professional activities, elected offices, prior advisory committee experience, or career achievements.
  - **Personal pursuits:** Describe your primary historic preservation activities and interests, historic areas or resources within Arizona you are familiar with, and any other relevant items about yourself you would like to share.

**APPLICATION AND LETTER OF INTEREST FOR HPAC ARE DUE AT THE ARIZONA STATE PARKS OFFICE BY  
5:00 P.M. - FRIDAY, October 2, 2009**

Ruth Shulman, Advisory Committee Coordinator  
Arizona State Parks  
1300 West Washington  
Phoenix, AZ 85007

Arizona State Parks Board Advisory Committee Nomination Application Form for 2010

  
June 4, 2009 9.15.09

September 11, 2009

Ruth Shulman, Advisory Committee Coordinator  
Arizona State Parks  
1300 West Washington  
Phoenix, AZ 85007

**RE: Application for Historic Preservation Advisory Committee (HPAC)**

Dear Ms. Shulman:

At the encouragement of Vivia Strang, I am submitting this letter of application to the Historic Preservation Advisory Committee. I am a previous member of the HPAC, but had to resign due to a relocation of my job. My interest continues, however, in preserving the historic integrity and resources of our State. My personal information and Curriculum Vitae is included and attached for your consideration.

Larry C. Harmer  
Home  
17743 West Eugene Terrace  
Surprise, AZ 85388

Business  
c/o W.C. Scoutten, Inc.  
Municipal Engineers and Planners  
1626 North Litchfield Road  
Suite 310  
Goodyear, AZ 85395

(623) 536-9495  
[lcharmer@cox.net](mailto:lcharmer@cox.net)

(623) 547-4661 x245  
[larry@scoutten.com](mailto:larry@scoutten.com)

Home County  
Maricopa

My resume elaborates my professional experience in municipal and consulting services in urban and rural land use planning, historic preservation, and downtown and community revitalization. Recent highlights include assisting the communities of Litchfield Park, Wickenburg and Willcox in code and General Plan updates that support Historic Preservation efforts. These projects were included as part of the consulting services our firm performs for these and other communities in Arizona. In addition, I have many years of personal experience in preserving our State's heritage. I have been a volunteer for almost twenty years for Arizona State Parks at several park sites for Living History and Historic Interpretation activities. In addition, I participate with several groups that celebrate the history of Arizona and our nation.

As an added interest, I am a performing Cowboy Poet who focuses on ranching and history of the Southwest and specifically Arizona. My performances incorporate numerous historic anecdotes that reflect the history of Arizona and other western states.

Thank for your consideration.  
Sincerely,



Larry C. Harmer, APA, ASLA

cc. Vivia Strang, Historic Preservation Grants Consultant



**Larry C. Harmer**  
**17743 West Eugene Terrace, Surprise, AZ 85388**  
**(623) 536-9495 / [lcharmer@cox.net](mailto:lcharmer@cox.net)**

#### **CAREER SUMMARY**

My career in Municipal Planning has spanned almost 40 years. I have acquired extensive experience in current and long range planning activities, Strategic Planning, Nuclear Team Building and management techniques that have allowed me to become an effective manager of projects and Community Development staffs. Over the past 20 years, I have managed staffs ranging in size from 5 to 20+ professionals and support staff with annual operating and capital budgets ranging from \$400,000.00 to \$5,500,000.00. More than twenty-five years of my career has been spent in Arizona and I am intimately familiar with the development and planning culture of the State. Over the past 6 years, I have been involved in the active implementation of projects aligned with the new trends of Form Base Zoning.

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#### **EDUCATION**

Utah State University, Logan, Utah	1966-1970	BLA	Major: Landscape Architecture and Environmental Planning Minor: Civil Engineering
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#### **EMPLOYMENT**

December 2004 – Present	PLANNING DIRECTOR/MARKETING MANAGER, WC Scoutten, Inc., Goodyear, Arizona Municipal Engineers and Planners Significant Projects: Development Codes, General Plans, Strategic Plans and general planning activities for: the Cities of Litchfield Park, Willcox and Eloy; the Ak-Chin Indian Community; the Towns of Wickenburg, Huachuca City, and Dewey-Humboldt. Assist Client Communities with Historic Preservation efforts.
September 2003 – November 2004	COMMUNITY AND ECONOMIC DEVELOPMENT DIRECTOR, Town of Buckeye, Arizona Significant Projects: Development Code Rewrite Developed New Department Streamlined the review process and implement 'Form Based' philosophy for large master planned communities
June 2001 – September 2003	MANAGER for SITE DEVELOPMENT, PLANNING, LANDSCAPE ARCHITECTURE and NATURAL RESOURCES; Project Manager, Client Liaison, Business Development; Stantec Consulting and Tetra Tech, Inc., Tucson, AZ
September 2000 – June 2001	PLANNING AND ZONING DIRECTOR, Santa Cruz County, Arizona
September 1999 – September 2000	PLANNING MANAGER, City of Glendale, Arizona Significant Projects: Implemented Residential Design Standards Staffed Historic Preservation Commission Implemented School Facilities Clearance Program
July 1998 – September 1999	REDEVELOPMENT MANAGER, City of Flagstaff, Arizona Significant Projects: Conference Center Site Location Study Rio de Flag Corridor Open Space Plan
May 1995 – June 1998	DEVELOPMENT SERVICES DIRECTOR, City of Apache Junction, Arizona Significant Projects: Initiated General Plan Rewrite Created Successful Economic Development Program Master Plan for 20 Square Miles of Annexed State Trust Lands Adoption and Implementation of Development Impact Fees Rebuilt Department, Staff, Programs, etc.
October 1993 – April 1995	COMMUNITY DEVELOPMENT DIRECTOR, City of Rawlins, Wyoming Significant Projects: Master Plan for Indoor/Outdoor Sports Facility Created New Department Directed Historic Preservation Efforts
October 1989 – September 1993	COMMUNITY DEVELOPMENT DIRECTOR, City of Prescott, Arizona Significant Projects: Created Successful Economic Development Program Award Winning Prescott General Plan Created New Department Directed Historic Preservation Efforts



August 1970 – September 1989

Cities of Cupertino and Mountain View, California

City of Salem, Oregon

Significant Projects:

Project Manager for Downtown Revitalization Program

Project Manager for Urban Streetscape Program

City Planner

City of Tempe, Arizona

Significant Projects:

Project Manager for Rio Salado Master Plan

Tempe General Plan and Mill Avenue Redevelopment Plan

#### PROFESSIONAL MEMBERSHIPS

American Society of Landscape Architects

American Planning Association

Arizona Town Hall

Arizona Association for Economic Development

Urban Land Institute

#### AWARDS

Arizona Chapter – American Planning Association

Best Comprehensive/General Plan – Prescott General Plan

Best Ordinance/Regulation – Preserving Your Prescott Home

Best Project in Arizona – Prescott Adult Day Care Facility

Arizona Department of Commerce HUD/CDBG

Preserving Your Prescott Home

Arizona Governor's Heritage Award (Historic Preservation)

Promotional Literature and Special Advertising Campaigns

Arizona Association for Economic Development

#### ACTIVITIES

Arizona State Parks

Historic Preservation Advisory Commission, 3-year Term 2002

Arizona Chapter – American Planning Association

Conference Committee 1990/1993

Conference Speaker

Growth Management 1998

University Interface 1999

Wildland/Urban Interface 1999

Community Master Plans 2004

Evolution of AZ Master Planned Communities 2006

Arizona Governor's Rural Development Conference

Speaker – Wildland/Urban Interface 1993

Excellence Awards Committee 1998

Conference Committee 2001

Arizona Department of Commerce

Conference Speaker – Energy Management 1991

Facilitator – Downtown and Economic Development 1993

Prescott Area Leadership Class

Instructor 1992/1993

Arizona Town Hall

Delegate – NAFTA 1992

Delegate – Arizona's Aging Population 1998

Delegate – Economic Development into the 21<sup>st</sup> Century 2001

Arizona Association for Economic Development

Conference Committee 1997/1998/2006

Conference Speaker – How Do Small Cities Compete 1997

Phoenix Area Valley Partnership

"Flat Tire Tour" Conference Speaker – Valley Growth 2005

References provided upon request

**HISTORIC PRESERVATION ADVISORY COMMITTEE (HPAC)  
2010 APPLICATION**

Full Name: **p. Pat Haigh Stein**

Home Address: **6786 Mariah Drive  
Flagstaff, AZ 86004-1232**

Business Address: **6786 Mariah Drive  
Flagstaff, AZ 86004**

Home Telephone: **928-714-0576**

Business Telephone: **928-714-0585**

E-Mail Address: **patstein71@hotmail.com**

HOME COUNTY: **COCONINO**

The Arizona State Parks Board appoints the seven-member, volunteer Historic Preservation Advisory Committee (HPAC). The HPAC provides input and guidance on the Historic Preservation Grant Program. The Committee interacts with the Arizona State Parks Grant Section and the State Historic Preservation Officer (SHPO) and advises the Arizona State Parks Board on the Historic Preservation Grant Program and Grants. Each individual is appointed to a three-year term. The committee meets throughout the year as needed and travel expenses may be reimbursed per state guidelines, when funding is available.

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- **Education, training, and/or experience**
- **Career highlights:** Describe significant related experience, civic and professional activities, elected offices, prior advisory committee experience, or career achievements.
- **Personal pursuits:** Describe your primary historic preservation activities and interests, historic areas or resources within Arizona you are familiar with, and any other relevant items about yourself you would like to share.

**APPLICATION AND LETTER OF INTEREST FOR HPAC ARE DUE AT THE ARIZONA STATE PARKS OFFICE BY**

**5:00 P.M. – FRIDAY, October 2, 2009**

**Ruth Shulman, Advisory Committee Coordinator  
Arizona State Parks  
1300 West Washington  
Phoenix, AZ 85007**

**Arizona State Parks Board Advisory Committee Nomination Application Form for 2010**

September 28, 2009

Ruth Shulman  
Advisory Committee Coordinator  
Arizona State Parks  
1300 West Washington  
Phoenix, AZ 85007

RE: HPAC Application

Dear Ms. Shulman:

I would like to apply to become a member of the Historic Preservation Advisory Committee. A resident of Coconino County, I seek the three-year term currently open to a representative from a non-profit preservation organization. I would represent the Center for Desert Archaeology, a non-profit preservation group based in Tucson. Enclosed please find a letter of support from the Center, and my resume.

The Arizona Heritage Fund has worked miracles in our state since its inception. As the Preservation Planner for the State Historic Preservation Office from 1987 to 1991, I helped organize the AHF grants program. It was the single-most rewarding experience of my 35-year career. If chosen to serve on HPAC now, I would strive to protect and preserve that vital program in these difficult economic times. That is my interest and motivation for wanting to serve as an HPAC volunteer.

The attached resume provides full details about my training, professional accomplishments, and experience on boards and commissions. Per instructions on the HPAC application form, I submit the following brief information.

**Education, training, and/or experience**

- Historical archaeologist with 35 years' experience with Arizona sites, buildings, structures, and districts.
- M.A., 1974, Brandeis University. B.A., 1969, State University of New York at Binghamton.
- Advanced preservation training at the National Preservation Institute, the Getty Conservation Institute, Northern Arizona University, the National Trust for Historic Preservation, the Massachusetts Institute of Technology, and the Harvard Graduate School of Design.

**Career highlights**

- Preservation Planner, SHPO, 1987-1991.
- Evaluated hundreds of Arizona properties for the National Register of Historic Places.
- Successfully prepared dozens of National Register nominations.
- Small business owner, 1995 to present (Arizona Preservation Consultants).
- Advisory committee experience as: Vice-President, Flagstaff Main Street Foundation, 1998-1999; Board Member, Flagstaff Main Street Foundation, 1997-1999; Commissioner, Flagstaff Historic Preservation Commission, 1995-1998, Board Member, Arizona Preservation Foundation, 1988-1991; Committee Member, Arizona Historic Sites Review Committee, 1985-1987.

- Grand Award Recipient, Arizona Heritage Preservation Honor Awards, 2003.

**Personal pursuits**

- Keen interest in the preservation of rural historic properties and the conservation of native habitat.
- Have conducted preservation studies on eight Arizona Indian reservations.
- Have been privileged to work with historic properties in all but one Arizona county.

Thank you for considering my application. If you have questions or would like additional information, please contact me at (928) 714-0585 or by email at [patstein71@hotmail.com](mailto:patstein71@hotmail.com).

Sincerely,

A handwritten signature in cursive script that reads "Pat H. Stein". The signature is written in dark ink and is positioned above the printed name.

Pat H. Stein

Encl.



**CENTER FOR  
DESERT  
ARCHAEOLOGY**

*a nonprofit corporation*

William H. Doelle, Ph.D.  
*President and CEO*

September 29, 2009

Ruth Shulman, Advisory Committee Coordinator  
Arizona State Parks  
1300 West Washington  
Phoenix, AZ 85007

**Recommendation for Pat Stein of Coconino County for a three-year term on  
HPAC as a representative from a nonprofit preservation organization**

Dear Ms. Shulman,

The Center for Desert Archaeology is a nonprofit organization based in Tucson, Arizona. Our mission is "to preserve the places of our shared past." The Center was established in 1982. We have grown from an all-volunteer organization to an organization with a dozen full-time staff members. We work in the American Southwest and the Mexican Northwest, carrying out research, public education, and site protection programs. In 2007 we became a Local Partner of the National Trust for Historic Preservation.

Recently, Pat Stein was selected to serve in a new volunteer position with the Center for Desert Archaeology. Her title is Preservation Advocate, and her role will be to advance awareness of and support for historic preservation within the State of Arizona. This position is an ideal fit with the current opening for a representative from a nonprofit organization on HPAC.

I have known Pat since we met on an archaeological field project in southern Mexico in 1971. We have had the opportunity to work together on a large number of projects over the ensuing years. Pat is hard working, intelligent, honest, and has impeccable professional credentials.

Pat knows the historic preservation system from the inside with over four years working in the State Historic Preservation Office. And she has worked in museums, for the National Park Service, and most extensively as a private consultant. She was the 2003 Grand Award winner of the Arizona Heritage Preservation Honor Awards. She is deeply committed to help preserve, protect, and revitalize Arizona's Heritage Fund program.

I strongly recommend Pat Stein for this position on HPAC as the representative of a nonprofit preservation organization. Her broad experience as a historical archaeologist, historian, and architectural historian and her deep commitment to the historic resources of this state will be an invaluable addition to HPAC.

Sincerely,

William H. Doelle, Ph.D.  
President and CEO

300 E. University Blvd.,  
Suite 230  
Tucson, Arizona 85705

(520) 882-6946  
(520) 882-6948 fax

• center@cdarc.org  
• www.cdarc.org



**Resume**  
**PAT HAIGH STEIN**

**Business Address**

Arizona Preservation Consultants  
6786 Mariah Drive  
Flagstaff, Arizona 86004  
Telephone: (928) 714-0585 Fax: (928) 714-0576 E-mail: patstein71@hotmail.com

**Education**

- M.A. 1974 Anthropology, Brandeis University, NDEA Title IV Fellow; Brandeis University Fellow, Waltham, Massachusetts.  
B.A. 1969 Social Sciences, State University of New York at Binghamton, New York State Regents' Scholar, *Magna Cum Laude*.

**Special Training (Institution: Program)**

- 1995: National Preservation Institute, Washington, DC: Cultural Resource Management Planning  
1993: Getty Conservation Institute, Cyprus: The Conservation of Excavated Sites  
1985: Northern Arizona University, Flagstaff: Historic Preservation  
1979: National Trust for Historic Preservation, Little Rock: Historic Building Maintenance  
1976: Massachusetts Institute of Technology, Cambridge: New Perspectives in Historic Preservation  
1975: Harvard Graduate School of Design, Cambridge: New Life for Old Buildings

**Summary of Expertise**

Pat Stein is a historical archaeologist, historian, and architectural historian with 35 years' experience in Arizona. Since 1995 she has owned and directed Arizona Preservation Consultants, a small business specializing in historic property documentation, National Register evaluation, and preservation planning. From 1991 to 1995, she directed the Historic Preservation Division of SWCA, Inc. From 1987 to 1991, Ms. Stein was the Preservation Planner for the Arizona State Historic Preservation Office. In that capacity, she coordinated the development of historic contexts for the Statewide Comprehensive Historic Preservation Plan, provided preservation assistance to public and private groups, reviewed National Register nominations, administered grants and contracts, reviewed undertakings for compliance with state and federal laws, and helped set up the Arizona Heritage Fund grants program.

**Employment Record**

- 1995-present Owner, Arizona Preservation Consultants, Flagstaff.  
1991-1995 Director, Historic Preservation Section, and Project Manager. SWCA, Inc., Environmental Consultants, Flagstaff.  
1987-1991 Preservation Planner. State Historic Preservation Office, Arizona State Parks, Phoenix.  
1986-1987 Archaeologist. Coconino National Forest, Flagstaff.  
1986 Project Director. Fort Whipple Project. Archaeological Research Services, Tempe  
1985 Archaeologist. National Park Service. Walnut Canyon National Monument.  
1985 Historical Researcher. Janus Associates, Phoenix.  
1984 Supervisory Archaeologist. Archaeological Research Services, Phoenix.  
1982-1984 Archaeological Specialist. Arizona State Museum, Tucson.  
1982-1984 Cultural Ecology Consultant for Exhibits. The Heard Museum, Phoenix.  
1983 Archaeologist. National Park Service. Hubbell Trading Post National Historic Site.

### Employment Record (continued)

1983 Archaeological Technician. National Park Service. Wupatki National Monument.  
1982-1983 Archaeological Assistant. Coconino National Forest, Flagstaff.  
1982 Historic Archaeology Consultant. Arizona State Museum, Tucson.  
1980-1982 Archaeology Assistant. Coconino National Forest, Flagstaff.  
1975-1980 Supervisory Archaeologist. Museum of Northern Arizona, Flagstaff.  
1975 Preservation Conference Coordinator. University of Massachusetts.  
1973 Crew Member. SUNY at Binghamton, New York.  
1971-1980 Research Assistant. American Museum of Natural History. Huanuco Pampa, Peru.  
1971 Crew Chief. Peabody Foundation for Archaeology. Tehuacan, Mexico.  
1970 Masters' Thesis Research. Brandeis University. Tehuacan, Mexico.  
1969 Crew Member. University of Missouri Field School at Columbia/Utz Site.

### Selected List of Reports, Publications, and National Register Evaluation/Documentation

2009 (draft) An Archival Study of the Wolfley Canal, Maricopa County. Prepared for Desert Archaeology.  
2008 An Archival Study of Forest Highway 9. Prepared for Jacobs (Carter-Burgess) for the ADOT SR87 Oxbow Hill Southbound Road Widening Project.  
Sacaton Public School: National Register of Historic Places Nomination. Prepared for the Tribal Education Program, Gila River Indian Community, Sacaton.  
An Evaluation of the Impact of Two State Route 303L Crossings on the Historic Beardsley Canal, Maricopa County, Arizona. Prepared for AZTEC Engineering under contract to ADOT.  
2007 An Evaluation of the Ira H. Hayes Memorial Library Building, Sacaton, Gila River Indian Reservation, Pinal County, Arizona, for the National Register of Historic Places. Report on file, Cultural Resource Management Program, Gila River Indian Community, Sacaton.  
Picture Canyon Archaeological Site: National Register of Historic Places Nomination. Prepared for the Museum of Northern Arizona and the Picture Canyon Core Group, Flagstaff.  
Kane Ranch Headquarters: National Register of Historic Places Nomination. Prepared for the Grand Canyon Trust, Coconino County.  
National Register Evaluation of Camp Grace and Camp Tatiyee, Two Special Use Camps on the Lakeside Ranger District, Apache-Sitgreaves National Forests, Navajo County, Arizona. Prepared for the Page Land & Cattle Company, Phoenix.  
Historic Resource Evaluation of SB 40 at Steves Boulevard, Flagstaff, Coconino County, Arizona. Prepared for Carter-Burgess (now Jacobs), Phoenix.  
2006 *Logging Railroads of the Coconino and Kaibab National Forests*. Report No. 19, Southwestern Region, USDA Forest Service, Albuquerque.  
Grand Canyon Airport Historic District: National Register of Historic Places Nomination. Prepared for Red Butte Airpark Restoration LLC.  
Historical Documentation of United Verde Worker Housing at Jerome, Arizona. Prepared for WestLand Resources, Inc., under subcontract to the Phelps Dodge Corporation.  
*A History of Indian Garden, an Administrative Site on the Tonto National Forest, Gila County, Arizona*. Prepared for Desert Archaeology, Inc., under contract to the Arizona Department of Transportation.  
Peoples Valley School: National Register of Historic Places Nomination. Prepared for the Yarnell-Peoples Valley Historical Society.  
2005 HABS Documentation of BIA Pima Agency Facilities at Sacaton, Pinal County, Arizona. Prepared for the Gila River Indian Community and the BIA Pima Agency.  
Archival Documentation of Site 152, a Historic Homestead near Casa Grande, Pinal County, Arizona. Prepared for Carter & Burgess, Inc., for the Vista Mountain project.

**Selected List of Reports, Publications, and National Register Documentation** (continued)

- Documentary Investigation of the [Phelps-Dodge Bagdad] Study Area, Yavapai County, Arizona. Prepared for Desert Archaeology, Inc., for the Phelps-Dodge Bagdad waterline project.
- 2004 *Architectural and Historical Evaluation of Bureau of Indian Affairs (BIA) Pima Agency Facilities at Sacaton, Arizona*. Prepared for the BIA Pima Agency and the Gila River Indian Community.
- Pine Community Center Historic District: National Register of Historic Places Nomination*. Prepared for the Pine-Strawberry Archeological & Historical Society, Inc., Pine, AZ.
- The Anglo-American Period at KOFA (National Wildlife Refuge). Historic resource overview/chapter prepared for Desert Archaeology, Inc., Tucson.
- The Treasure of Bat Cave*. Interpretive brochure prepared for the BIA Truxton Canyon Agency, Valentine, AZ.
- Strawberry School: National Register of Historic Places Nomination*. Prepared for the Pine-Strawberry Archeological & Historical Society, Inc., Pine, AZ.
- 2003 *Land Use History of the [Sky Harbor North Runway] Project Area*. In Hohokam Farming on the Salt River Floodplain: Excavations at the Sky Harbor Airport North Runway. T. Kathleen Henderson, editor. Anthropological Papers No. 42, Center for Desert Archaeology. Anthropological Papers No. 9, Pueblo Grande Museum.
- Florence Townsite Historic District: National Register of Historic Places Nomination*. On file, State Historic Preservation Office, Phoenix.
- Peach Springs Trading Post: National Register of Historic Places Nomination*. On file, Tribal Preservation Office, Hualapai Nation, Peach Springs, AZ.
- The History and Historic Context of Site AZ T:14:96 (ASM), the Warner Goode Homestead, Maricopa County, AZ. Chapter prepared for Office of Cultural Resource Management/Arizona State University under contract to ADOT.
- Seligman Commercial Historic District: National Register of Historic Places Nomination*. Prepared under contract to the State Historic Preservation Office, Phoenix.
- 2002 *Revised and Expanded Historic Resource Survey of Camp Verde, Yavapai County, Arizona*. Prepared for the Town of Camp Verde and Camp Verde Pride, Preservation, and Progress, Inc.
- School Days at Truxton Canyon: A History of the Truxton Canyon Indian Boarding School*. Prepared for the Bureau of Indian Affairs, Truxton Canyon Agency.
- (with Sarah A. Herr) *Preliminary Report of Archaeological Data Recovery in the Kohls Ranch Section, State Route 260-Payson to Heber Archaeological Project, Gila County, Arizona*. Project Report No. 01-149. Desert Archaeology, Inc.
- The US 191 Project Corridor in Historic Times as Viewed from Archival Records. Chapter prepared for SWCA, Inc., under contract to ADOT.
- Historic Resource Survey of the Proposed State Route 180 Fine Avenue-Navajo Road Improvement Project, Flagstaff, Coconino County, Arizona*. Prepared for EcoPlan Associates under contract to ADOT.
- Documentation of Buckeye Irrigation District (Buckeye Water Conservation & Drainage District) Lateral 31 and Roosevelt Irrigation District Lateral 19, State Route 85 Project, Maricopa County, Arizona*. HAER-type document prepared for the Office of Cultural Resource Management/Arizona State University under contract to ADOT.
- An Overview of Historic Trails in the SR 85 Project Area: The Anza and Butterfield Routes. Chapter prepared for the Office of Cultural Resource Management/Arizona State University under contract to ADOT.
- 2001 (with Annick Lascaux and Joseph Howell) *Archaeological Investigations along US 191 Greenlee County Line to Three-Way, Greenlee County, Arizona*. Prepared by SWCA, Inc., Environmental Consultants, Tucson, under contract to ADOT.
- Historic Context Study and National Register Evaluation of the Naval Observatory Flagstaff Station*. Prepared for SWCA, Inc., Environmental Consultants, Flagstaff, under contract to DOD.
- Historic Context Study of the Salt River Irrigation System, Salt River Pima-Maricopa Indian Community, Maricopa County, Arizona*. Prepared for SWCA, Inc., Environmental Consultants, Phoenix, under contract to the BIA.



**Selected List of Reports, Publications, and National Register Documentation** (continued)

- Apache Trail (SR88) Historic Context Study.* Prepared for Logan Simpson Design, Tempe, under contract to ADOT.
- (with Sarah A. Herr) *Preliminary Report of Archaeological Testing in the Kohl's Ranch Section, SR260-Payson to Heber Project.* Prepared by Desert Archaeology, Inc., under contract to ADOT.
- 2000 (with Sarah A. Herr) *SR260-Payson to Heber Archaeological Project: Results of Archaeological Testing and a Plan for Data Recovery in the Christopher Creek Segment.* Prepared by Desert Archaeology, Inc., for ADOT (with Sarah A. Herr and Patricia Cook)
- Preliminary Report of Archaeological Data Recovery in the Preacher Canyon Section and Sharp Creek Campground, SR260-Payson to Heber Archaeological Project, Gila County, Arizona.* Prepared by Desert Archaeology, Inc., for ADOT.
- Charles S. Todd House National Register Nomination.* Prepared for PAA Architects & Planners, Tucson.
- Del Rio Ranch Development Phase I Documentary Research.* Prepared for SWCA, Inc., Environmental Consultants, Phoenix.
- Inscription Canyon Ranch Archival Research.* Prepared for SWCA, Inc., Environmental Consultants, Flagstaff.
- Cave Creek Service Station National Register Nomination.* Prepared for PAA Architects & Planners, Tucson.
- 1999 *Preservation Study of the Pennington Ranch, Santa Cruz County, Arizona.* Prepared for the State Historic Preservation Office, Phoenix.
- Paramount Theatre National Register Nomination.* Prepared for PAA Architects & Planners, Inc. Copy on file, Arizona State Historic Preservation Office, Phoenix.
- Pecan Lane Rural Historic District National Register Nomination.* Prepared for Dale Harvey, Camp Verde. Copy on file, Arizona State Historic Preservation Office, Phoenix.
- Truxton Canyon Training School National Register Nomination.* Prepared for Rick Lewis Architects and the Walapai Tribe. Copy on file, Arizona State Historic Preservation Office, Phoenix.
- William Cox Building National Register Nomination.* Prepared for PAA Architects & Planners, Tucson. Copy on file, Arizona State Historic Preservation Office, Phoenix.
- 1998 *Two-Spot Logging Train National Register Nomination.* Prepared for the City of Flagstaff. Copy on file, Arizona State Historic Preservation Office, Phoenix.
- George Ellis Multiple Property Documentation and National Register Nomination.* Copy on file, Arizona State Historic Preservation Office, Phoenix.
- Lyman Dam Historic American Engineering Record Documentation.* HAER documentation prepared for EcoPlan Associates, Inc. Copy on file, EcoPlan, Mesa.
- Kingman Army Air Forces (KAAF) Flexible Gunnery School Radio Tower National Register Nomination.* Copy on file, Arizona State Historic Preservation Office.
- Documentary Research for the Estrella Mountain Ranch Testing Project.* Prepared for SWCA, Inc., Environmental Consultants, Phoenix.
- Perkins Store National Register Nomination.* Copy on file, Arizona State Historic Preservation Office
- Documentation of the Old Tourist Office (Indian Service Agent's House), Supai, Arizona.* Prepared for the Havasupai Tribal Council. Copy on file, Truxton Canyon Agency/Bureau of Indian Affairs, Valentine, Arizona.
- Documentary Research for the Data Recovery Phase of the Walker Land Exchange, Bradshaw Ranger District, Prescott National Forest, Yavapai County, Arizona.* Prepared for SWCA, Inc., Environmental Consultants, Tucson.
- The History of Rancho Manana, Maricopa County, Arizona.* Prepared for SWCA, Inc., Environmental Consultants, Phoenix.
- 1997 *A National Register Evaluation of Site AZ F:15:28(ASM), the Former Richardson-Ferra Property at Union Pass, Mohave County, Arizona.* Prepared for the Arizona Department of Transportation. Copy on file, ADOT, Phoenix, and PMDR, Flagstaff.
- Crescent Moon Ranch Historic District, Yavapai County, Arizona: National Register Nomination.* Prepared for the Coconino National Forest, Flagstaff.

**Selected List of Reports, Publications, and National Register Documentation** (continued)

- A National Register Evaluation of the Little Green Valley Ranch (Henry Haught Homestead), Gila County, Arizona.* Prepared for the Arizona Department of Transportation. Copy on file, ADOT, Phoenix, and PMDR, Flagstaff.
- Williams Residential Historic District National Register Nomination.* Prepared for the City of Williams, AZ. Copy on file, Arizona State Historic Preservation Office.
- Mining the Big Bug: Archaeological Investigations at Twelve Historic Sites between Mayer and Dewey, Yavapai County, Arizona.* SWCA Anthropological Research Paper No. 5. SWCA, Inc., Flagstaff.
- Alpine Elementary School National Register Nomination.* Prepared for the Arizona State Historic Preservation Office, Phoenix.
- Cottage Hotel National Register Nomination.* Prepared for the Arizona State Historic Preservation Office, Phoenix.
- 1996 *A Historic Resource Survey of Camp Verde, Yavapai County, Arizona.* Prepared for the Arizona State Historic Preservation Office, Phoenix.
- Tuba Trading Post National Register Nomination.* Prepared for the Arizona State Historic Preservation Office, Phoenix.
- Bacavi (Paaqavi) Historic District National Register Nomination.* Prepared for the Village of Bacavi with funding provided by the Arizona Heritage Fund. Copy on file, State Historic Preservation Office, Phoenix.
- Northern Avenue Petroglyph Site National Register Nomination.* Prepared for the Arizona State Historic Preservation Office, Phoenix.
- Historic Route 66 in Arizona Multiple Property Form Addendum and Additional Survey.* Prepared for the City of Williams and the State Historic Preservation Office.
- Fredonia Historic Resource Survey.* Prepared for SWCA, Inc., Flagstaff, and the State Historic Preservation Office, Phoenix.
- 1995 *Krenz-Kerley Trading Post: National Register Nomination.* Prepared for Rick Lewis, Architect. Copy on file, State Historic Preservation Office, Phoenix.
- A National Register Assessment of Historical Archaeological Resources for the Proposed Ridges Basin Reservoir, La Plata County, Colorado: The Animas La Plata Project.* Prepared for the Durango Projects Office, Bureau of Reclamation. SWCA Archaeological Report No. 95-1, Flagstaff.
- Historic Resource Survey of Chino Valley, Yavapai County, Arizona.* Prepared for the State Historic Preservation Office, Phoenix. SWCA Report No. 95-66, Flagstaff.
- Historic Resource Survey of Globe, Gila County, Arizona.* Prepared for the State Historic Preservation Office, Phoenix. SWCA Report No. 95-9, Flagstaff.
- 1994 *Historic Resource Survey of Show Low, Arizona.* Prepared for the State Historic Preservation Office and the Show Low Main Street Program. SWCA Report No. 94-56, Flagstaff.
- Historic Trails in Arizona from Coronado to 1940: A Component of the Arizona Historic Preservation Plan.* Historic context prepared for the State Historic Preservation Office. SWCA Report No. 94-72, Flagstaff.
- Archaeological Testing at Twelve Historic Sites along State Route 69 between Mayer and Dewey, Yavapai County, Arizona.* SWCA Report No. 94-91, Flagstaff.
- 1993 *An Assessment of the Gold Road Site, AZ F:15:6(ASM), Mohave County, Arizona, for the National Register of Historic Places.* Prepared for Knight-Piésold, Inc. SWCA Report No. 93-120, Flagstaff.
- From Courthouse to Restroom: A History of Flagstaff's Moenkopi Sandstone Industry.* *Journal of the West.* Vol. 32, No. 1: pp 53-61.
- Phoenix Sky Harbor International Airport Master Plan Improvements: Documentation of a Former Farmstead in Parcel A.* Prepared for Greiner, Inc. SWCA Archaeological Report; No. 93-54, Flagstaff.
- Historical Resources of the Northern Tucson Basin.* In *The Northern Tucson Basin Survey: Research Directions and Background Studies*, edited by John J. Madsen, Paul R. Fish, and Suzanne K. Fish. Arizona State Museum Archaeological Series 182:85-122.
- Historic Resource Survey of Williams, Arizona.* Prepared for the City of Williams. SWCA Report No. 93-71.

**Selected List of Reports, Publications, and National Register Documentation** (continued)

- 1992 *Archaeological Testing at AZ U:9:111(ASM), A Yaqui Laborers' Camp at the Southside Water Service Center, Mesa, Arizona.* Prepared for the Salt River Project. SWCA Report No. 92-18.  
*Logging Railroads of the Coconino and Kaibab National Forests: National Register of Historic Places Multiple Property Documentation Form.* Prepared for the Coconino and Kaibab National Forests.  
*Historic Resource Survey of Concho, Arizona.* Prepared for the State Historic Preservation Office. SWCA Report No. 92-93.
- 1991 *The Basques in Arizona from Spanish Colonial Times to the Present: A Context for Preserving Their Material Culture.* Historic context for the Arizona Historic Preservation Plan. Prepared for the State Historic Preservation Office.
- 1990 *Homesteading in Arizona, 1862 to 1940: A Guide to Studying, Evaluating, and Preserving Historic Homesteads.* Historic context for the Arizona Historic Preservation Plan. Prepared for the State Historic Preservation Office.
- 1988 *Homesteading in the Depression: A Study of Two Short-lived Homesteads in the Harquahala Valley, Arizona.* Prepared for the Bureau of Reclamation/Central Arizona Project. Northland Research Inc., Flagstaff.  
*The New Deal at Walnut Canyon: An Oral History of the Civilian Conservation Corps.* Prepared for the Southwest Parks and Monuments Association. Copy on file, Walnut Canyon National Monument.
- 1987 (with Anne R. Baldwin). *Walnut Canyon: A View into the Past.* *Exploration*, School of American Research, Santa Fe: 34-40.  
*Arizona Red: Flagstaff's Sandstone Industry.* *New Mexico Architecture* 28(4): 16-19.
- 1986 (with Jeanne Swarthout, Sara Stebbins, Bruce Harill, and Peter J. Pilles, Jr.). *The Kayenta Anasazi: Archaeological Investigations along the Black Mesa Railroad Corridor.* Museum of Northern Arizona Research Paper 30, Volume 2, Flagstaff.  
(with Anne R. Baldwin and J. Michael Bremer, main authors). *Historical Resources.* In *Walnut Canyon National Monument: An Archaeological Survey.* Western Archaeological and Conservation Center Publications in Anthropology 39, Tucson.  
*Elden Work Center and Its Historical Resources: An Administrative History.* Prepared for the Coconino National Forest, Flagstaff.  
*An Archaeological Resource Evaluation at the U.S. Veterans Administration Medical Center, Prescott, Yavapai County, Arizona.* Prepared for the U.S. Veterans Administration. Archaeological Research Services, Tempe.
- 1985 (with Don R. Keller). *Archaeological Study at Three Twentieth Century Yavapai Wicking Sites, Prescott, Arizona.* Prepared for the Yavapai-Prescott Tribe. Museum of Northern Arizona, Flagstaff.  
(with Jim Woodward, co-author). *Final Report, Flagstaff Historic Properties Survey, Volume I.* Prepared for the City of Flagstaff. Janus Associates, Inc., Phoenix.
- 1984 *Data Recovery for Phase I of the Fort McDowell Irrigation Betterment Project: Historical Archaeology at the Fort McDowell Indian Reservation, Maricopa County, Arizona.* Prepared for the Fort McDowell Mohave-Apache Indian Community. Archaeological Research Services, Tempe.
- 1982 *Historical Resources of the Northern Tucson Basin.* Prepared for the State Historic Preservation Office. Arizona State Museum, Tucson.
- 1981 *People of the Verde: The Yavapai and Tonto Apache.* *Plateau* 53(1):18-23.  
(with John Antieau, main author). *Regional Environmental Background, In Hohokam Settlement at the Confluence: Excavations along the Palo Verde Pipeline.* Museum of Northern Arizona Research Paper 20, Flagstaff.  
*Aboriginal Resources at the Palo Verde Plant Site; and, Wintersburg, An Archaeological, Archival, and Folk Account of Homesteading in Arizona.* Museum of Northern Arizona Research Paper 21, Flagstaff.
- 1980 *Final Research Report for a Yavapai-Apache Exhibit, Middle Verde, Arizona.* On file, Museum of Northern Arizona, Flagstaff.
- 1979 *Twentieth Century Homesteading at Wintersburg: A Study of Land Tenure and Residence Patterns.* *Conference on Historic Sites Archaeology Papers* 13.  
*Early Homesteading: Unearthing the Past.* *Countryside* 53(9):56-58.

### **Selected List of Reports, Publications, and National Register Documentation** (continued)

- Archaeological Investigations along the Salt-Gila Aqueduct*. National Technical Information Series Report DI-BR-APO-CCRS79-9.
- 1978 New Data on the Lower Colorado Buffwares from the Palo Verde Hills. *Pottery Southwest* 5 (1-2).
- 1977 Archaeological Investigations along the Liberty to Gila Bend 230 KV Transmission System. *Museum of Northern Arizona Research Paper* 5, Flagstaff. With H. Davidson, A. Simmons, and R. Brook.
- 1975 *The Inca's Hospitality: Food Processing and Distribution at Huamco Viejo, Peru*. Presented at 40th Annual Meetings, Society for American Archaeology, Dallas.
- 1974 Central Mexican Folk-Rock: A Study of Grinding Stones in the Tehuacan Valley, Mexico. Masters' Thesis, copy on file, Brandeis University Department of Anthropology, Waltham, Massachusetts.
- 1972 (with N.J. van der Merwe). Soil Chemistry of Post-Molds and Rodent Burrows: Identification without Excavation. *American Antiquity*. 37(2):245-254.

### **Experience on Preservation Commissions, Committees, and Boards**

- 1998-1999: Vice-President, Flagstaff Main Street Foundation, Flagstaff.
- 1997-1999: Board Member, Flagstaff Main Street Foundation, Flagstaff.
- 1995-1998: Commissioner, Historic Preservation Commission (Certified Local Government commission), City of Flagstaff.
- 1995-1996: Steering Committee Member, Flagstaff Orpheum Theatre Restoration Steering Committee
- 1995-1996: Committee Member, Endangered Properties List Committee, Arizona Preservation Foundation.
- 1991-1994: Commissioner, Flagstaff Historic Sites Commission, City of Flagstaff
- 1988-1991: Board Member, Arizona Preservation Foundation
- 1985-1987: Committee Member, Arizona Historic Sites Review Committee

### **Professional Affiliations**

Center for Desert Archaeology, adjunct Preservation Advocate  
Friends of Arizona Archives  
Arizona Preservation Foundation  
Kaibab Vermilion Cliffs Heritage Alliance  
National Trust for Historic Preservation

### **Awards**

- 1994: Award for Best National Register Nomination, "Logging Railroad Resources of the Coconino and Kaibab National Forests, Arizona" Multiple Property Documentation Form, presented by the Historic Sites Review Committee and the Arizona State Historic Preservation Office.
- 1997: Award for Best National Register Nomination, "Bacavi (Paaqavi) Historic District, Hopi Indian Reservation, Arizona," presented by the Historic Sites Review Committee and the Arizona State Historic Preservation Office.
- 2003: Grand Award Recipient, Arizona Heritage Preservation Honor Awards. An award presented annually by the State Historic Preservation Office, the Arizona Preservation Foundation, and the Governor of Arizona.

**Consider Appointing A Member to the  
Natural Areas Program Advisory Committee (NAPAC)**

**Background**

The Natural Areas Program Advisory Committee (NAPAC) provides scientific expertise and advice to the State Parks Board on the management and acquisition of state natural areas. NAPAC members must demonstrate qualifications and scientific expertise in the fields of botany, ecology, hydrology, zoology, wildlife biology, preserve management or other relevant subjects, or be actively involved in the conservation, scientific, or natural preservation fields.

**Current Status**

There are three vacancies on NAPAC starting January 1, 2010; including one member who has recently resigned in advance of their term expiration on December 31, 2009. One application was received for consideration. NAPAC has not taken formal action to review the credentials of the candidate. One current member has agreed to continue to serve beyond the expiration of their term until another candidate is available (H. Sheridan Stone). Rebecca Davidson is presented to the Board for consideration as a NAPAC appointee. Biographical information is provided in the attachment.

**Recommended Board Action**

I move that Rebecca Davidson fill a vacancy on NAPAC for the three-year term beginning January 1, 2010 and that H. Sheridan Stone is allowed to continue serving NAPAC until a replacement can be appointed by the Arizona State Parks Board.

## **NAPAC APPLICANT SUMMARY - 2010**

### **1. Rebecca Davidson**

Ms. Davidson is a member of the Salt River Project Water Rights and Contracts division, so she is deeply involved in watershed management in the Verde Valley. Along with her scientific experience in wildlife biology and land management, she also brings the support of SRP in her involvement with NAPAC, should she be appointed.

**NATURAL AREAS PROGRAM ADVISORY COMMITTEE (NAPAC)  
2010 APPLICATION**

Full Name: **Rebecca Davidson**

Home Address: **7732 E. 6<sup>th</sup> Street  
Scottsdale AZ, 85251**

Business Address: **Salt River Project  
Mail Station PAB110  
P.O. Box 52025  
Phoenix, AZ 85072-2025**

Home Telephone: **480-621-8585**

Business Telephone: **602-236-6617**

E-Mail Address: **rebecca.davidson@srpnet.com**  
(where best to contact you for timely communication)

HOME COUNTY: **Maricopa**

**AFFILIATION REQUIREMENTS** (*check only one box*)

☒ Scientific Expertise, please indicate:  
**Wildlife Biology, Ecology, Watershed Management, Land Use Planning,  
Water Rights Administration**

☐ Conservationist, please indicate:

☐ Preserve Management, please indicate:





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**SALT RIVER PROJECT**

POST OFFICE BOX 52025  
PHOENIX, ARIZONA  
85072-2025  
(602) 236-5900

September 23, 2009

Ruth Shulman  
Advisory Committee Coordinator  
Arizona State Parks  
1300 West Washington  
Phoenix, AZ 85007

Re: Natural Areas Program Advisory Committee, 2010 Application

Dear Ms. Shulman:

I respectfully submit my application for consideration by the Arizona State Parks, Natural Areas Program Advisory Committee (NAPAC). My interest in being a member of NAPAC is twofold. First, I have an extensive background in wildlife and habitat management, land use planning, and natural resource negotiations. Second, and more recently, I have become immersed in water rights administration, laws, regulations and policies, watershed management, and aspects of hydrology.

As a member of the Salt River Project (SRP) Water Rights and Contracts division, I specifically have become involved in watershed planning within the Verde River Watershed. The Arizona State Parks Verde River Greenway efforts are strongly supported by SRP, integrating sound management of water resources, conservation of natural areas, and preserving the flow of a unique and important perennial river. These same management concepts are supported by SRP in other parts of the State as well, including the San Pedro and Santa Cruz watersheds. Being involved in NAPAC will provide an opportunity for SRP to strengthen our stewardship role within the watershed, and provide NAPAC a unique perspective in water resource administration and watershed management and planning.

Prior to my employment with SRP, I had the privilege to spend over ten years working in the field of wildlife management at the Arizona Game and Fish Department (Department). During my time at the Department, I worked to conserve endangered and threatened species, I was deeply involved in land use planning for five newly designated Bureau of Land Management (BLM) National Monuments, and I coordinated the environmental compliance of Department activities statewide. A few of my career highlights are bulleted below:



Ms. Ruth Shulman  
September 23, 2009

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- Four years supervising and managing data collection and analysis for the Southwestern Willow Flycatcher Project. Much of my time was spent on the San Pedro River.
- Two years managing statewide conservation efforts for the Gila Topminnow and Desert Pupfish, including within the San Rafael Valley, and in Sonoita Creek.
- Three years acting as a liaison between the Department and BLM on statewide land use planning efforts for five new National Monuments within the state, including Grand Canyon-Parashant, Vermilion Cliffs, Ironwood Forest, Agua Fria, and Sonoran Desert.
- Two years supervising the Departments Project Evaluation Program, which involved environmental compliance, including National Environmental Policy Act, Endangered Species Act, Clean Water Act, State Historic Preservation Act. Part of this included close coordination with statewide federal and state agencies, non-governmental organizations, and public constituent groups.
- Most recently, at SRP, I have started work on community watershed planning efforts within the Verde and San Pedro watersheds, analysis of statewide water rights, and assisting efforts to develop community-based partnerships and identify stewardship opportunities.

Having grown up in Arizona with adventurous parents, I feel lucky to have had the opportunity to explore, hike, and camp throughout many areas of the state. However, I have also been witness to the rapid development and growth within the state, and it is therefore personally important for me to be involved in efforts to conserve important resources; water, native vegetation and habitats, wildlife, and contiguous open space and movement corridors. I hope that my daughter will be able to look back on her life and have the same kinds of experiences and memories, exploring the natural areas of Arizona.

I have attached a copy of my resume, of which you will find more specific details of my career experiences and achievements. As I mentioned above, SRP supports State Parks efforts to conserve and plan for Natural Areas and open space. As such, SRP supports my application to NAPAC, including the time involved in attending meetings and traveling to meeting sites. I appreciate your time to consider my application. I hope to hear back soon.

Sincerely,

A handwritten signature in black ink, appearing to read 'Rebecca Davidson', with a stylized, flowing script.

Rebecca Davidson  
Water Rights and Contracts

# REBECCA FJORD DAVIDSON

## OBJECTIVE

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COMMUNITY ENGAGEMENT IN WATERSHED AND NATURAL RESOURCE  
MANAGEMENT, POLICY, AND PLANNING EFFORTS

## SUMMARY OF QUALIFICATIONS AND SKILLS

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Knowledge of environmental, cultural and natural resource laws, policies, rules and statutes; watershed management principles and techniques, and water rights laws and administration.

Able to research, synthesize and compile information into overarching documents, recommendations, white papers, plans, strategies and other strategic documents and/or policies.

Able to communicate effectively through written documents, presentations, and in meeting and work group settings.

Able to work and relate objectively with a diverse group of agencies, organizations, and stakeholders.

Adaptable to changing priorities, multiple tasks, various scales of influence (regional and local).

## PROFESSIONAL EXPERIENCE

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### Water Rights and Contracts, Analyst

#### Salt River Project

October 2008 – Current

Performs analysis of water resources and water rights, using state and federal water rights laws, regulations, and policies pertaining to a variety of water uses, sources and diversion methods throughout Arizona.

Negotiates, prepares and interprets water resource related agreements with utilities, governmental agencies and private interests.

Prepares detailed reports and recommendations related to watershed management, water uses, and water resource availability.

Engages in watershed community planning efforts, including community partnerships, research and technical guidance, and economic development opportunities.

Engages in community outreach activities, workshops, natural resource programs, and events.

**Information & Education Division Coordinator**  
**Arizona Game and Fish Department, Information & Education Division**  
**November 2007 – June 2008**

Performed duties in a Management Team, oversight capacity.

Completed environmental and cultural documentation for Division projects, including for the Ben Avery Shooting Facility and other Shooting Ranges in Arizona.

Assisted Division Assistant Director with policy updates, Division operations, personnel issues, overarching outreach operations, organizing and facilitating staff meetings, and planning Department-hosted conferences and workshops.

Compiled and completed monthly Information & Education Division reports to the Commission and for the Governor's office. Compiled and completed quarterly Division report for the Director's Goals and Objectives.

**Project Evaluation Program Supervisor**  
**Arizona Game and Fish Department; Project Evaluation Program, Habitat Branch**  
**July 2004 – Current**

Directed, coordinated and monitored the Department's activities relative to the Project Evaluation and Environmental Compliance portion of the Statewide Habitat Evaluation and Protection Program.

Recommended and developed short and long-range goals, objectives, and priorities for the statewide Habitat Evaluation and Protection Program.

Drafted policy level decision language for incorporation into planning documents, legislation, congressional testimony, resolutions, and other strategic documents.

Assisted in developing and implementing strategies to resolve resource conflicts involving wildlife resources for internal and external projects, plans, and policies.

Coordinated Program and Branch activities with other Department work units and with State, Federal, and other agencies, organizations, and the public.

Supervised the preparation of and prepared Department letters, reports, assessments, position statements, briefings, and draft policies relative to environmental issues, concerns, and opportunities, including mitigation or compensation for fish and wildlife losses and needs.

Developed and implemented procedures to ensure compliance with Department and Commission policy and procedures, as well as federal and state environmental laws, policies and regulations.

Coordinated Department activities and positions with a diverse group of interest groups, agencies, and stakeholders.

Oversaw and administered program and budget for the Department's In Lieu Fee Mitigation Program, as part of an MOA with US Army Corps of Engineers.

Supervised Project Evaluation Program Wildlife Specialists and the Department's Land and Resource Planning Coordinator for Bureau of Land Management planning activities.

Served as technical advisor for the Department's project evaluation and compliance activities, and provided training as appropriate.

**Rebecca Fjord Davidson**

**Land and Resource Planning Coordinator and Liaison**  
**Arizona Game and Fish Department; Project Evaluation Program, Habitat Branch**  
**September 2002 – July 2004**

Coordinated the Arizona Game and Fish Department's involvement with the Bureau of Land Management in development of management plans for five National Monuments in Arizona, including associated resource management areas.

Coordinated reviews of Bureau of Land Management draft management plans to ensure consistency with the Arizona Game and Fish Department's mission.

Coordinated with Arizona Game and Fish Department staff and leaders to develop Department positions and statements.

Assisted in developing and implementing strategies to resolve resource conflicts involving wildlife on Bureau of Land Management public lands, including the National Monuments.

Communicated and negotiated the Arizona Game and Fish Department position on the management of public lands.

Represented the Arizona Game and Fish Department at local and statewide planning meetings to develop and implement management plans.

Developed Arizona Game and Fish Department correspondence on wildlife management and wildlife-related recreation on public lands.

Assisted on other land and resource management issues and projects with the Bureau of Land Management.

Provided updates and new information on Bureau of Land Management planning efforts statewide to the Arizona Game and Fish Department Director and for monthly Commission Briefings.

**Project Coordinator – Gila Topminnow and Desert Pupfish Recovery Program**  
**Arizona Game and Fish Department; Native Fish Program, Nongame Branch**  
**September 2000 – September 2002**

Coordinated and managed all project surveys, site evaluations, and reintroduction activities for two federally endangered native Arizona fishes; the Gila topminnow, Poeciliopsis occidentalis occidentalis, and the desert pupfish, Cyprinodon macularius.

Responsible for identifying management recommendations for all extant natural and reestablished populations of topminnow and pupfish, and for all potential reintroduction sites.

Supervised and organized activities for Wildlife Technicians, Assistants, and/or Interns engaged in field surveys and office activities. Supervisory responsibilities included; training sessions for new employees and interns, organizing field schedules, monitoring field equipment, data processing and quality control, and crew moral and teamwork.

Conducted and coordinated appropriate NEPA and ESA compliance necessary to stock topminnow and pupfish into suitable wild and captive locations in Arizona.

Rebecca Fjord Davidson

Coordinated and partnered with numerous federal, state, and tribal agencies, as well as non-Federal and private landowners to carry out conservation efforts, including; site evaluations, bringing appropriate agencies, Non-Governmental Organizations, and individuals together when needed, facilitating meetings, seeing projects through to completion, and seeking out opportunities to provide educational materials and presentations to schools, private organizations, and other interest groups.

Compiled data to prepare annual performance reports and/or technical reports.

Assisted in the development of analyses designed to assess topminnow reestablishment efforts of the past, persistence of topminnow populations over time, and habitat that may help to predict the success of future reestablishment sites.

Responsible for tracking multiple project budgets and deliverables, and identifying new sources of funding, when needed.

**Avian Biologist & Field Crew Supervisor – Southwestern Willow Flycatcher Project  
Arizona Game and Fish Department; Birds Program, Nongame Branch  
May 1997 – September 2000**

1997 – Wildlife Assistant II seasonal, 1998 – Wildlife Technician limited, 1999 Wildlife Specialist I limited

Provided input into the direction, focus, and organization of a field project studying the federally endangered Southwestern Willow Flycatcher, Empidonax traillii extimus. Primary project objective: to describe population demography in Arizona through the use of standardized surveys and nest monitoring efforts.

Supervised and organized up to 25 seasonal Wildlife Technicians, Assistants, and Interns engaged in field surveys and nest monitoring activities. Supervisory responsibilities included; training sessions for nest finding, monitoring, and resighting color bands, organizing field schedules, monitoring field equipment, data processing and quality control, and crew moral and teamwork – supervised for 3 of 4 field seasons.

Responsible for finding nests within specified study sites, and identifying and recording nest activities to determine clutch size, number of hatched and fledged young, brood parasitism by cowbirds, and predation events, from nest initiation to nest completion or failure.

Compiled survey and nest monitoring data collected by AGFD and statewide cooperators into the Nongame and Endangered Wildlife Program Willow Flycatcher Database.

Assisted with data processing, writing, and editing the annual Southwestern Willow Flycatcher Survey and Nest Monitoring Report, as well as other protocols, and publications for peer review.

Assisted in the development of study plans to assess the effect of habitat on nesting success and productivity.

Responsible for obtaining land ownership information, including parcel boundary delineations for 50 miles of survey area along the San Pedro and Gila rivers. Developed, updated, and maintained the data set in tables, queries, and reports.

Responsible for purchasing, organizing, and inventorying project field equipment.

Coordinated with other state, federal, and private agencies on project or Department issues.

Rebecca Fjord Davidson

**Aquatic Ecology Laboratory and Field Technician**  
**Northern Arizona University, Flagstaff Arizona**  
**January 1994 – May 1996**

Assisted in river benthos specimen collection and processing from the Colorado River below Glen Canyon Dam. Project objective: to assess the temporary and permanent effects on the river system created by the dam, and to monitor the abundance and distribution of the algal and invertebrate species that comprise the aquatic foodbase and primary trophic structure.

Assisted in the coordination and collection of benthic organisms for assessments of the Colorado River and the Green River in Canyonlands National Park.

Collected, sorted, and identified samples of algae and invertebrates to Family.

Weighed, dried, and burned collections of organic material to acquire the estimate of Ash Free Dried Organic Mass within the aquatic system over a variety of time periods.

Conducted research to determine how diatom exudates influence the selection of habitat by an exotic freshwater amphipod, Gammarus lacustris, in the Colorado River below Glen Canyon Dam.

Assisted other academic field stations with similar collection methods and invertebrate sorting on the Colorado River.

---

**EDUCATION & TRAINING**

1993 - 1996      Northern Arizona University      Flagstaff, Arizona  
*Bachelors of Science*  
Environmental Sciences, Biology Emphasis  
Cum Laude      GPA 3.7

1990 - 1992      Pima Community College      Tucson, Arizona  
*Associates of Arts*  
Emphasis in Art and Humanities

Training Includes:

- CLE Western Water Rights
- Reviewing NEPA Documents
- ESA – Section 7 Streamlining Processes
- ESA – SHA HCP Section 10
- NEPA/ESA/NHPA Section 106 Processes
- State Leadership and Performance Management
- Environmental Collaborative Management and Conflict Negotiation
- BLM Land Use Planning Nuts and Bolts
- Clean Water Act Section 404
- Mitigation and Conservation Banking

Rebecca Fjord Davidson

## REFERENCES, AWARDS & AFFILIATIONS

---

Dave Roberts, Manager, Water Rights and Contracts. Salt River Project. Mail Station PAB110. PO Box 52025. Phoenix, AZ 85072-2025. (602) 236-2343.

Greg Kornrumpf, Principal Analyst, Water Rights and Contracts. Salt River Project. Mail Station PAB110. PO Box 52025. Phoenix, AZ 85072-2025. (602) 236-3264.

Bob Broscheid, Deputy Director, Arizona Game and Fish Department. 5000 W. Carefree Hwy Phoenix, AZ 85086. (623) 236-7276.

Josh Avey, Habitat Branch Chief, Arizona Game and Fish Department. 5000 W. Carefree Hwy, Phoenix, AZ 85086. (623) 236-7605.

John Kennedy, Formerly Habitat Branch Chief, Arizona Game and Fish Department. Currently: Assistant Director. Wyoming Game and Fish Department. 5400 Bishop Blvd. Cheyenne, WY 82006 82006. (307) 777-4586.

### Department and Organizational Awards:

Certificate of Achievement, Arizona Game and Fish Department. April 2008. *Statewide Safe Harbor Agreement for Gila Topminnow and Desert Pupfish Reintroduction.*

Certificate of Achievement, Arizona Game and Fish Department. April 2007. *Forest Service Inventoried Roadless Area Petition for the State of Arizona, Presented to the Governor.*

Wildlife Management Division, Employee of the Year. 2006. *Project Evaluation Program Supervisor.*

Commendation for Excellence. Arizona Game and Fish Department. 2006. *Arizona's Online Environmental Review Tool.*

Certificate of Achievement, Arizona Game and Fish Department. March 2006. *Arizona's Comprehensive Wildlife Conservation Strategy.*

Outstanding Achievement and Sincere Personal Commitment in Enforcing the Departments Regulations Concerning Wildlife. Yuma Valley Rod and Gun Club. 2005.

Commendation for Excellence. Arizona Game and Fish Department. 2001. *Lake Pleasant Desert Outdoor Center Wildlife Display.*

Certificate of Achievement, Arizona Game and Fish Department. May 2000. *Southwestern Willow Flycatcher Project.*

### Affiliations

Board of Trustees Member, Arizona Wildlife Education Foundation  
August 2009 – Current

Advisory Board Member, Watershed Research and Education Program  
December 2008 - Current

Rebecca Fjord Davidson

Peer Reviewed Publications:

**Davidson, R.F.** and L.J. Allison. 2003. Effects of monogamy and polygyny on reproductive success in southwestern willow flycatchers (*Empidonax traillii extimus*) in Arizona. Studies in Avian Biology. No. 26. Pp. 118-124.

Shannon, J.P., D.W. Blinn, E.P. Benenati, and **R.F. Davidson**. In Review. Influence of chemical signals across three trophic levels in the Colorado River, Arizona. Aquatic Ecology.

Technical Reports:

Voeltz, J.B. and **R.F. Davidson**. 2002. Aravaipa Creek Fish Monitoring and Survey Results from 1999 & 2000. Nongame and Endangered Wildlife Program Technical Report 198. Arizona Game and Fish Department, Phoenix, Arizona.

Paradzick, C.E., **R.F. Davidson**, J.W. Rourke, M.W. Sumner, A.B. Smith, and T.D. McCarthy. 2001. Southwestern Willow Flycatcher 2000 Survey and Nest Monitoring Report. Nongame and Endangered Wildlife Program Technical Report 175. Arizona Game and Fish Department, Phoenix.

Paradzick, C.E., **R.F. Davidson**, J.W. Rourke, M.W. Sumner, A.M. Wartell, and T.D. McCarthy. 2000. Southwestern Willow Flycatcher 1999 Survey and Nest Monitoring Report. Nongame and Endangered Wildlife Program Technical Report 151. Arizona Game and Fish Department, Phoenix.

Paradzick, C.E., **R.F. Davidson**, J.W. Rourke, M.W. Sumner, and T.D. McCarthy. 1999. Southwestern Willow Flycatcher 1998 Survey and Nest Monitoring Report. Nongame and Endangered Wildlife Program Technical Report 141. Arizona Game and Fish Department, Phoenix.

Protocols:

Rourke, J.W., T.D. McCarthy, **R.F. Davidson**, and A.M. Santaniello. 1999. Southwestern Willow Flycatcher Nest Monitoring Protocol. Nongame and Endangered Wildlife Program Technical Report 144. Arizona Game and Fish Department, Phoenix, Arizona.

Posters and Presentations:

Bettaso, R.H., **R.F. Davidson**, and J.B. Voeltz. Lousy Canyon and Other Successful Models for Native Fish Management in Arizona. Proceedings of the Desert Fishes Council Volumes XXXIV and XXXV 2002 and 2003. Presented at the 2002 Symposium. Edited by D.A. Hendrickson and L.T. Findley. Published Jan. 15, 2005.

**Davidson, R.F.** and L.J. Allison. Mating Variations in Southwestern Willow Flycatchers: Does Polygyny Affect Nest Success and Productivity? Presented at the Willow Flycatcher Symposium at ASU in October 2000 and at the Wildlife Society Meetings in Gallup, NM in February 2001.

**Davidson, R.F.**, J.W. Rourke, M.W. Sumner, and C.E. Paradzick. The Southwestern Willow Flycatcher: 1998 Survey and Nest Monitoring Update and Report. Presented at the Wildlife Society Meetings in Gallup, NM in February 1999.

**Davidson, R.F.**, and J.W. Rourke. Ecology and Natural History of the Southwestern Willow Flycatcher. Presented at the official opening of the Nature Conservancy - San Pedro River Preserve in October 1998.

Rourke, J.W., T.D. McCarthy, **R.F. Davidson**, M.W. Sumner, and C.E. Paradzick. Remote Video Monitoring of Passerines – A Preliminary Look into Causes of Nest Failure and Time Activity Budgets of Willow Flycatchers. Presented at the North American Ornithological Conference in April 1998.

Popular Articles:

**Davidson, R.F.** Pupfish Ponds, Topminnow Tanks, Razorback Raceways, and Other Native Fish Refugia - Safe Refuge for Arizona's Native Fishes. March-April 2002. Arizona Wildlife Views. Arizona Game and Fish Department.

Rebecca Fjord Davidson

Page 7



**Consider Re-Appointing A Member to the  
Off-Highway Vehicle Advisory Group (OHVAG)**

**Background**

The Off-Highway Vehicle Advisory Group (OHVAG) advises the Arizona State Parks Board on the implementation of the Arizona Off-Highway Vehicle (OHV) Recreation Plan and Program. The Group consists of seven members representing OHV organizations, casual OHV recreationists, sportsmen, and the general public. The Arizona State Parks Board appoints OHVAG members to serve a three-year term.

**Current Status**

On January 1, 2010 there will be two vacancies on the OHVAG, both are for representatives from an OHV organization. Organizational affiliation should be distributed between four-wheel drive, ATV, and motorcycle interests. A maximum of two OHVAG members may reside in the same county. Two OHVAG members currently represent Maricopa County. One new member from Pima County may be selected. At least one new member representing motorcycle interests should be appointed.

The only applicant for the two 2010-2012 OHV organization affiliation positions is the incumbent from Pima County representing the American Motorcycle Association / Trail Riders of Southern Arizona, Pete Pfeifer. Mr. Pfeifer has been involved with OHV organizations since the late 1980's. He has worked on OHV projects in Pima County with the Bureau of Land Management and the Coronado National Forest.

OHVAG recommended Mr. Pfeifer's re-appointment at their October 30, 2009 meeting.

Harold "Drew" John has agreed to continue serving OHVAG until the Park Board appoints a replacement.

**Recommended Board Action**

I move that Pete Pfeifer be appointed to a second three-year term on OHVAG beginning January 1, 2010 representing an OHV organization from Pima County and that Harold "Drew" John is allowed to continue serving OHVAG representing an OHV organization from Graham County until a replacement can be appointed by the Arizona State Parks Board.

## OHVAG APPLICANT SUMMARY - 2010

### 1. **Pete Pfeifer**

Mr. Pfeifer is a current member of OHVAG applying for reappointment. Mr. Pfeifer is applying as an OHV group representative. His sponsoring group is the American Motorcyclist Association. He has been involved with various OHV organizations since the late 1980s and has experience working with the various land management agencies (BLM, National Forest) in his home county of Pima.

### 2. **Nena Barlow**

Ms. Barlow operates three off-highway related business: Barlow Jeep Rentals, Sedona Jeep School, and Jeep TrailInfo.com. She is not currently affiliated with an organized OHV club and has indicated she is not interested in club affiliation.

Pete Pfeifer  
9925 E. Rosewood St.  
Tucson, Arizona 85748  
September 10<sup>th</sup>, 2009

Arizona State Parks  
1300 West Washington  
Phoenix, Arizona 85007



Arizona State Parks,

I would like to reapply for my position on the Off Highway Vehicle Advisory Group. I have been serving for the past three years and in that time have gained an understanding of the responsibilities of a Group Member as well as a deeper understanding of the processes and procedures by which projects are funded. With the experience gained I can participate in group discussions, decisions and communicate with governing agencies better than someone new to the position. I would like to serve another term and during that time explore with other members different parts of the state and schedule site visits to funded projects to see the progress made while meeting the individuals that are bringing it to fruition

#### **Affiliation Requirements**

I have attached letters of support from Nicholas Harris, Western States Representative for the American Motorcyclist Association and George Wysopal, Vice President for the Trail Riders of Southern Arizona

#### **Residency Requirements**

I currently reside in Pima County

#### **Educational Experience**

- ❖ I graduated from Sabino High School in 1978
- ❖ I currently work at Tucson Electric Power and have nearly 30 years of experience as a Journeyman Meterman Technician and Instructor. My current position is Team Lead of Metering Construction and Maintenance
- ❖ I have designed, developed, implemented and evaluated multi-year apprentice programs for 18 years and have graduated numerous classes of apprentices.
- ❖ I have two Safety Specialists degrees, one for General Industries and a second for Construction. I received these through the OSHA Training Institute in Denver Colorado
- ❖ I also am currently part of Pima Community College's adjunct faculty teaching Measurement of Electricity

#### **Career Highlights**

- ❖ 1991 to 1998 Officer in the Arizona Off Highway Vehicle Association
- ❖ 1994 was selected by the American Motorcyclist Association and Tulsa Trail Riders to be a sweep rider for the International Six Days Enduro



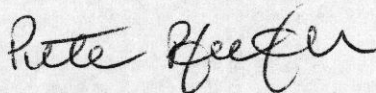
- ❖ 1995 to 1996 worked with BLM GPSing and developing Motor Vehicle Use Maps for the area now designated as the Empire Cienega National Conservation Area
- ❖ 1997 to 1999 worked with Coronado National Forest Nogales District GPS'ing and developing Motor Vehicle Use Maps the Santa Rita Mountains south of Tucson
- ❖ 1997 to 1999 was selected to be an alternate committee member for National Off Highway Vehicle Conservation Council. During this period we staged two conferences for NOHVCC in Tucson
- ❖ 1999- 2001 Founding board member for Pima Motor Sports Park. We worked closely with Pima County and Arizona State Parks Off Highway Vehicle Advisory Group to seek funding for the park.
- ❖ 2006 to 2009 have been a member of Arizona State Park's Off Highway Vehicle Advisory Group

### **Personal Pursuits**

I have been riding motorcycles for 40 years and in that time I have ridden in Indiana, Arizona, California, New Mexico, Idaho and Oklahoma. I have ridden in parched deserts, lush mountains, rocks, sand mud and snow. My primary interest for doing this is exploration not competition. I enjoy looking at maps connecting roads and trails, loading them into a GPS and seeing what adventures the route brings. I have rode and camped primarily in southern, north central and north eastern Arizona.

Please consider me for the open position for Pima County. I would greatly like to complete a second term and contribute more to the committee.

Sincerely,

A handwritten signature in black ink, appearing to read "Pete Pfeifer". The signature is fluid and cursive, with the first name "Pete" and last name "Pfeifer" clearly distinguishable.

Pete Pfeifer

23 September, 2009

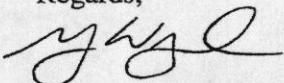
Ruth Shulman, Advisory Committee Coordinator  
Arizona State Parks  
1300 West Washington  
Phoenix, Arizona 85007  
[rshulman@azstateparks.gov](mailto:rshulman@azstateparks.gov)

Ruth Shulman,

As the duly elected officer for the Trail Riders of Southern Arizona (TRS) the premier dirt bike motorcycle club based out of Tucson, I respectfully submit a letter of recommendation for Mr. Pete Pfeifer for a membership position on the Arizona Off-Highway Vehicle Advisor Group (OHVAG). I have personally known Mr. Pfeifer for approximately 15 years. During this time he has continually demonstrated the required attributes of a steward for responsible motorized recreation on public lands. He has demonstrated his commitment to securing the future of motorized recreation in several ways. Mr. Pfeifer has participated in numerous "on the trail" volunteer activities, OHV related legislative monitoring and commentary and prior service in the OHVAG.

The future of OHV recreation in Arizona depends upon the talents of individuals such as Mr. Pfeifer. On behalf of the entire TRS membership, I highly recommend Pete for continued participation in OHVAG. Please contact me if you have the need to discuss this matter with me in greater detail.

Regards,



George Wysopal  
TRS Vice President  
1120 N. Arbor Circle  
Tucson, AZ. 85715  
520-235-6703

51





September 14, 2009

Ruth Shulman, Advisory Committee Coordinator  
Arizona State Parks  
1300 West Washington  
Phoenix, AZ 85007

RE: Arizona Recreational Trails Advisory Committee

The American Motorcyclist Association (AMA) is a not-for-profit organization dedicated to pursue, protect and promote the interests of motorcycling enthusiasts. Established in 1924, the AMA is proud to represent the interests of our over 300,000 enthusiast members nationwide.

I am writing you today on behalf of our members in Arizona, specifically to recommend Peter Pfiefer of Tucson, AZ to continue his role as a representative of motorized recreation on the state OHV Committee. Mr. Pfiefer is a longstanding member of the AMA we fully support his re-appointment to this important committee.

Thank you for your consideration in this matter, and please do not hesitate to contact me directly should you have any additional questions or concerns. I can be reached via email at [nharis@ama-cycle.org](mailto:nharis@ama-cycle.org) or by phone at 530 626 4250.

Sincerely,

A handwritten signature in black ink, appearing to read "Nick Haris", written in a cursive style.

Nicholas Haris  
Western States Representative

52

**Nena Barlow**  
1975 N. Mondale Ln, Camp Verde AZ 86322  
(928) 274-2240  
nena@sedonajeepschool.com

I am interested in serving in the OHV Advisory Group because my experience in both the commercial and recreational circles provides a broad perspective on 4-wheel-drive activities in Arizona and the region.

I grew up in the Southwest, exploring the back roads by Jeep, horse, and hiking boots. Coming from a ranching and farming family, 4-wheeling was part of our regular workday, but I have always enjoyed backcountry exploring for recreation, too. Commercially, I have lead people from around the world into the backcountry, organized special 4x4 events, and trained the general public, military and industrial personnel, and professional guides in proper 4x4 technique, preparation, and trail safety and etiquette. I have logged thousands of hours in the backcountry behind the wheel of all types of 4-wheel-drive vehicles.

I currently own and operate three off-highway-related businesses: Barlow Jeep Rentals, Sedona Jeep School, and JeepTrailInfo.com.

*Business experience & education:*

1. Bachelor of Arts Degree from Adams State College (CO) in Sports and Recreation Management, with Coaching Certification.
2. Employment in the commercial Jeep outfitter/guide industry in Sedona since 1996.
3. Professional 4x4 instructor since 2000.
4. Jeep Rentals, local & regional operations since 2005.

*Previous involvement in Land Management issues:*

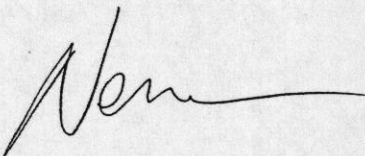
1. Management experience with USFS permit-holders since 1996.
2. Active recreational club member since 2002 (primarily Virtual Jeep Club—AZ).
3. Tread Lightly member/trainer since 2004.
4. Arizona Off-Highway Vehicle Coalition board member in 2007.
5. Regular attendee at various federal, state, and civic-group land use meetings.

*Demonstrated skill:*

Extensive experience in the outfitter/guide and Jeep rental industry, including marketing, operations, legal and financial management, training, and special event coordination. Extensive 4-wheel-drive experience and comprehensive knowledge of Southwest 4-wheel-drive trails. Lifelong professional and recreational off-highway driving involvement.

Whether or not my commercial involvement is appropriate for the position, I would like to donate my expertise in off-highway training, either to staff, volunteers, or for general public events.

Thank you for your consideration.



53

**Consider Appointing Members to the  
Arizona State Committee on Trails**

**Background**

The Arizona State Committee on Trails (ASCOT) advises the State Parks Board on planning, development, funding, maintenance and promotion of the non-motorized trails in Arizona. The membership of ASCOT is comprised of representatives from trail user groups, government agencies and citizens-at-large.

**Current Status**

There are five vacancies on ASCOT starting January 1, 2010. Staff received seven applications. The following individuals are presented to the Board for consideration as ASCOT appointees. Biographical sketches are provided in Attachment A.

<u>Name</u>	<u>Affiliation</u>
Anne Ellis	Arizona Department of Transportation
Lisa Marie GerdL	Take-A-Hike (hiking group)
Reba Grandrud	Old Spanish Trail Association
Chris Hosking	City of Prescott
Nick Lund	TRACKS – Pinetop-Lakeside
Anna Pfender	Arizona Trail Association
Heather Wasgatt	City of Phoenix

ASCOT Subcommittee recommends the most appropriate and qualified candidates in relation to the current goals of the Committee. The ASCOT Member Nominations Subcommittee recommends the following candidates:

<u>Name</u>	<u>Affiliation</u>
Lisa Marie GerdL	Take-A-Hike (hiking group)
Reba Grandrud	Old Spanish Trail Association
Nick Lund	TRACKS – Pinetop-Lakeside
Anna Pfender	Arizona Trail Association
Heather Wasgatt	City of Phoenix

**Recommended Board Action**

I move that Lisa Marie GerdL, Reba Grandrud, Nick Lund, Anna Pfender, Heather Wasgatt be appointed to a three-year term on ASCOT beginning January 1, 2010.



## **Attachment A**

### **ASCOT APPLICANT SUMMARY - 2010**

**1. Anne Ellis**, Representing Arizona Department of Transportation (ADOT)

Ms. Ellis served on ASCOT representing the ASU Global Institute of Sustainability (GIOS). She is now with ADOT's Multimodal Planning Division. She is an equestrian who continually explores the Goldfield Mountains near her home. She also has interest in historic trails.

**2. Lisa Marie GerdI**, Representing Take-A-Hike (hiking group)

Ms. GerdI is active in Take-A-Hike, a trails group located in Phoenix and initiated a subgroup Take-A-Tyke. She has over 12 years of study and work experience in the environmental field. She supports, uses and advocates for trails across the state.

**3. Reba Grandrud**, Representing Old Spanish Trail Association

Ms. Grandrud trail passion lies with the many historic trails that are part of Arizona history. She is an active member of several volunteer organizations associated with Arizona's two National Historic Trails (NHT) – Anza NHT and the Old Spanish NHT. She has previously served on ASCOT and Chaired the Committee.

**4. Chris Hosking**, Representing City of Prescott

No biographical information provided.

**5. Nick Lund**, Representing TRACKS – Pinetop-Lakeside

Mr. Lund is President of TRACKS, a major trails user and advocacy group located in the White Mountains of Northern Arizona. He works locally with trail planning efforts including on the Apache-Sitgreaves National Forest, City of Show and Pinetop-Lakeside. He is familiar with all aspects of trails.

**6. Anna Pfender**, Representing Arizona Trail Association

Ms. Pfender has over 20 years of hiking, camping, skiing, mountain biking and serving on various Arizona outdoor and trail organizations. She has served in leadership role for the Mountain Biking Association of Arizona where she learned about trail design and construction. She is currently a Segment Steward for the Arizona Trail, which among administrative duties involves hosting volunteer trail construction and maintenance events.

**7. Heather Wasgatt**, Representing City of Phoenix

Ms. Wasgatt is the Resource Manager for the Rio Salado Habitat Restoration. She has been with the City of Phoenix Natural Resources Division for seven years and has served in other capacities including Park Ranger working on trails and interacting with trail users. Away from work she is an avid hiker and backpacker and a novice mountain biker.

**Consider Adoption of the Recommendations of the Governor's  
Task Force on Sustainable State Parks Funding**

**Background**

Governor Jan Brewer established the Task Force on Sustainable State Parks Funding by Executive Order 2009-03 on March 12, 2009. The Executive Order directed the Task Force to:

1. Assess the current physical and financial state of the Arizona State Park system.
2. Study how projected growth in Arizona will impact the current State Park system and make recommendations as to how the system should adapt and respond to change through 2030.
3. Assess the economic impact of ASP system on the overall economic development of the State.
4. Study and make recommendations as to how ASP system can achieve financial sustainability into the future.
5. Study and make recommendations to improve promotion of the State Parks.
6. Study and make recommendations how to leverage resources between ASP and other State/Fed. Agencies.
7. Examine opportunities for cooperatively managing, leasing or selling individual parks as a means of reducing operating costs.

The Task Force was to provide its recommendations to the Governor by October 31, 2009 (attached).

**Current Status**

A 14 -member Task Force was appointed to carry out the Governor's directives. Chaired by Richard H. Dozer, president of GenSpring and former president of the Arizona Diamondbacks, the Task Force membership represents a broad spectrum of business, not-for-profit and environmental experience in Arizona. The Task Force met eight times in public, plenary sessions between April 8 and October 23. The Morrison Institute, through its report, "The Price of Stewardship," and Arizona State Parks staff provided the Task Force with logistical support and research data.

**Staff Recommendation**

Staff recommends that the Board adopt the recommendations of the Governor's Task Force on Sustainable State Parks Funding.

**Recommended Board Action**

I move that the Board adopt the recommendations of the Governor's Task Force on Sustainable State Parks Funding.



# Governor Brewer's Task Force on Sustainable State Parks Funding

Date of Report: October 30, 2009

October 31, 2009  
Hon. Jan Brewer  
Governor of Arizona  
1700 W. Washington  
Phoenix, AZ 85007

Dear Gov. Brewer:

We are pleased to submit to you the report and recommendations of your Task Force on Sustainable State Parks.

It is our judgment that the State Parks system is in imminent danger of complete collapse as a result of financial starvation during most of this decade. A chronic lack of capital funding has led to the devastation of Parks infrastructure. In addition, budget cuts in Fiscal Years 2009 and 2010 so far have forced the closure of several parks and reduced hours at 17 other sites.

The Task Force believes that allowing State Parks to wither and die would be an irresponsible economic decision because the Parks system brings far more economic benefit to the state than it costs to run the system and maintain it. Yet that is exactly what is happening under current fiscal policy.

This plight is not simply the result of the current state budget crisis. While that has greatly exacerbated an already critical set of problems, the reality is that it is not likely the parks situation can be stabilized even if state government recovers from its overall shortfalls. The current system of erratically funding state parks in Arizona is broken in both bad and good times. It must change or our parks will not survive.

This assessment is also shared by our research partner, the Morrison Institute for Public Policy at Arizona State University, whose study, "The Price of Stewardship," is appended to our report.

If the Parks structure should collapse, Arizona would become the only state in the country without a state parks system.

While the Task Force report addresses all of the issues raised in Executive Order 2009-3, the fact is that the plight of State Parks will be solved only by providing a reliable source of funding to address accumulated capital needs and system operations.

In this regard, our chief recommendation is that the State should implement a Sustainable State Parks Fund, which would be financed by a \$14 to \$15 annual contribution to be collected from owners of non-commercial vehicles as a part of the vehicle registration process. The proceeds would be dedicated to the operation, maintenance and capital needs of State Parks. In return, private vehicles bearing Arizona license plates would be admitted free to State Parks.

The enactment should include a provision to allow individual license holders to opt out of paying the surcharge, so it would not burden those who are least able to afford higher expenses.

The Task Force believes that the vast majority of Arizonans will embrace this proposal as a fair and necessary solution. Arizona citizens value water resources, natural beauty and open spaces as the state's greatest assets, according to the largest public opinion survey ever performed in Arizona, released earlier this month by the Center for the Future of Arizona. These are the kinds of assets that are protected by the State Parks system.

Given the growth projections for Arizona, we also determined that State Parks must prepare for system expansion in or near projected growth corridors or we may be overwhelmed by unmet recreation needs. State Parks must be equipped to plan and build new parks.

These findings dictate the need for at least a modest level of continuing support from the state General Fund.

We thank you for the opportunity to address an issue so important to the future of our state. Any of the Task Force members would be happy to discuss our findings with you and your staff.

Sincerely,



Richard H. Dozer, Chair



Bill Scalzo, Vice-Chair



Sam Kathryn Campana



William C. Cordasco



Susan Culp



Diana Freshwater



Grady Gammage, Jr.



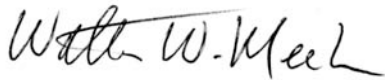
Richard R. Hubbard



Glen Kerslake



Bob McLendon



Walter W. (Bill) Meek



Harry Papp



Bill Roe



Jeff Williamson



# **REPORT OF THE GOVERNOR'S SUSTAINABLE PARKS TASK FORCE**

## **Introduction**

Arizona's 30 state parks protect some of Arizona's scenic wonders, like Red Rock State Park in Sedona and world famous Kartchner Caverns near Benson. State Parks also preserve nine historical treasures such as the 17<sup>th</sup> century Presidio at Tubac and the Yuma Territorial Prison. And they include a bevy of wildly popular water-oriented recreation sites like Slide Rock in Sedona and Lake Havasu State Park on the Colorado River.

These splendid assets, acquired by Arizona citizens over the past 50 years, should be a source of intense pride, a legacy to be passed on to future generations – our children and grandchildren.

Instead, the condition of the State Parks system inspires a deep sense of shame in those who look below the surface. Arizona Parks are crumbling before our eyes and the entire system is on the verge of collapse. Why? Because we have been starving the Parks system financially for most of this decade.

The Parks system has had no operating fund increases since 2002 and hasn't had a meaningful capital budget since 2003. As a result, State Parks has massive unmet capital needs and its facilities are falling into ruin. Historic buildings, like Jerome's Douglas Mansion, are collapsing due to disrepair. Wastewater and drinking water systems throughout the parks are disintegrating and have been condemned by environmental regulators. Unrepaired beaches are eroding and docks are splintering at state rivers and lakes.

Prior to 2003, State Parks had a business plan that was working. With a base level of support from the General Fund (in the \$8 million range) to support operations, growing park revenues would sustain and enhance the system. But when the state has run into budget deficits, as in 2003 and 2009, the money accumulated for park improvements has been swept away to help balance the state budget.

As a consequence, State Parks has capital needs totaling more than \$150 million. About one-third of that is critical to continuing operations.

Until this year, the state Legislature has provided just enough funding to shield Parks staff from major layoffs, but the depth of the 2009 budget cuts has

produced personnel casualties. Nearly 40 percent of Parks positions are now vacant. Nearly all Parks are operating on reduced hours, several have been closed and many more are threatened with closure if finances get worse.

The goal of saving Arizona's cultural and environmental heritage represented by State Parks is enough to persuade most people that a permanent financial solution must be found for the Parks system, but there is also a compelling economic argument.

To be blunt: a decision to allow the Parks system to wither and die would be economically reckless and irresponsible. State Parks generates far more economic benefit for the state and its subdivisions than it costs to run and maintain the system.

According to a 2007 study by Northern Arizona University, the 2.3 million visitors to State Parks produced a combined economic impact of \$266 million in Arizona counties and cities where the Parks are located. That is nearly 10 times what it costs to operate the Parks system annually.

Moreover, tourist expenditures attributed to Parks visitations generated more than \$22.7 million in state and local taxes. That is nearly three times the General Fund appropriation the Legislature granted to State Parks in 2008.

The Task Force concluded that State Parks, as we know it, is threatened with extinction and cannot survive under a roller coaster system of financial support. Therefore, chief among our recommendations are three financial proposals:

**First: In order to provide State Parks with long-term financial stability, the state should implement a Sustainable State Parks Fund, which would be financed by a \$14 to \$15 annual contribution to be collected from owners of non-commercial vehicles as a part of the vehicle registration process. Proceeds would be dedicated to the operation, maintenance and capital needs of State Parks.**

The Task Force also recommends that there be a mechanism for registrants to opt out from the contribution.

As a consequence of the Sustainable State Parks Fund, every vehicle with an Arizona license plate would receive free day use admission to Arizona State Parks. To be clear, Parks visitors would be required to pay for special services, such as overnight camping, boat launching or tours through Kartchner Caverns, although we anticipate that these fees will be greatly reduced for Arizona residents.

The funds generated by this proposal will not fully equip State Parks to expand to meet the pressures of future population growth, but we expect that the surcharge will pay for the annual operation of the Parks system, plus a reasonable amount to cure the most critical unmet capital needs within five to six years.

**Second, we urge the Governor and the Legislature to confront the crisis facing State Parks in the next fiscal year (2011) by providing a General Fund appropriation that is sufficient to prevent further Parks cutbacks and service deterioration.** In succeeding years, the minimum General Fund appropriation should be set at the 2008 baseline level (\$8.3 million) plus an inflation factor to allow the Parks Department to carry out centralized functions such as system evaluation, planning, marketing and grant administration to maximize taxpayer value.

**Third, several programs with separate funding sources have been assigned to the State Parks Department.** Parks budgeting is repeatedly confused by addition and subtraction of these funds, most of which are beyond the control of State Parks. **If State Parks is tasked with administering these programs, the programs should provide discrete funding that is entirely separate from Parks operating funds.**

It is time for Arizonans to make a decision. Do we want the 50-year investment we have made in a State Parks system to bear fruit for Arizona's current and future residents, or are we content to watch these assets disintegrate? If we want to preserve Arizona's heritage and leave a legacy to future generations, the Task Force proposal is a crucial but reasonable beginning.

### **Background**

Arizona was the last of the contiguous 48 states to create a state park system. Since 1957, the state has accumulated 30 very diverse properties, including recreation sites, natural conservation areas and historic and cultural resources. In addition to serving the public need for recreation and cultural education, each park is an important economic engine for nearby communities.

Through the years, financial support from state government has been sporadic and unpredictable. When the state economy dipped slightly in 2003, Parks revenues, half of which had been dedicated to ongoing maintenance and capital needs, were converted to operating dollars and the agency's General Fund support

was cut. When the economy rebounded in 2005 and 2006, state government expenditures increased in double-digit amounts, but State Parks was never made whole for its loss of capital funds. The result: a park system whose infrastructure is crumbling to the ground.

Among many examples: Adobe walls at the Douglas Mansion in Jerome and the old McFarland Courthouse in Florence have failed. The roof on the lodge at Tonto Natural Bridge, listed on the National Register of Historic Places, was compromised by leakage to such a degree that the structural integrity of the whole building was threatened. The entire Parks system is under orders from the Arizona Department of Environmental Quality to bring its aged drinking and waste water systems into compliance with modern codes. Altogether, the Parks system has more than \$150 million of unmet capital needs.

Since July 2008, State Parks operating budgets have also been slashed. At the start of the 2009 fiscal year, Parks had a \$26 million operating budget, including \$8.3 million from the General Fund. In 2010, ongoing operating funds have been cut 27%, to \$19 million. For the first time in 50 years, State Parks will receive no money from the General Fund. The agency has had to lay off staff, reduce parks' hours of operation and close some parks outright. Almost 40% of Parks positions are now vacant.

Clearly, the mission of Arizona State Parks is severely impaired under these circumstances. But, what of the future? Population projections predict that some 10 million people will live in Arizona in the next quarter century. They will seek healthy recreation in natural settings in the very special places for which the state is renowned. They will want to connect with Arizona's history and culture. They will need more accessible open space than the state offers today. Without a change in funding priorities, Arizona State Parks will not be part of the solution.

The Task Force was activated by Governor Jan Brewer's Executive Order 2009-3 issued March 12, 2009, which set Oct. 31, 2009 as the date for the Task Force to report its findings.

The Executive Order directed the Task Force to:

1. Assess the current physical and financial state of the Arizona State Park (ASP) system.

2. Study how projected growth in Arizona will impact the current State Park system and make recommendations as to how the system should adapt and respond to change through 2030.

3. Assess the economic impact of ASP system on the overall economic development of the State.

4. Study and make recommendations as to how ASP system can achieve financial sustainability into the future.

5. Study and make recommendations to improve promotion of the State Parks.

6. Study and make recommendations how to leverage resources between ASP and other State/Fed. Agencies.

7. Examine opportunities for cooperatively managing, leasing or selling individual parks as a means of reducing operating costs.

A 14 - member Task Force was appointed to carry out the Governor's directives. Chaired by Richard H. Dozer, president of GenSpring Family Offices of Phoenix and former president of the Arizona Diamondbacks, the Task Force membership represents a broad spectrum of business, not-for-profit and environmental experience in Arizona. A roster of Task Force members accompanied by brief biographies is included with this report as Attachment A. The Task Force met eight times in public, plenary sessions between April 8 and October 23.

An earlier order penned by former Gov. Janet Napolitano urged Parks staff to gather data to expedite the mission of the Task Force. Consequently, Parks retained the Morrison Institute for Public Policy at Arizona State University to analyze the Parks system and provide an economic and social context for Task Force deliberations. Its report, "The Price of Stewardship," was completed in October 2009 and is included with this report as Attachment B.

The Morrison Institute and Arizona State Parks staff provided the Task Force with logistical support and research data.

## **Research and Background Material**

During the Task Force's orientation phase, State Parks staff provided background material and made several presentations to familiarize the members with the operation and funding of the State Parks system. As its deliberations progressed, the Task Force requested specific studies and analyses of various elements of Parks operations. The following is a summary of the documents and presentations made available to the Task Force.

1. Powerpoint-Jay Ziemann -History-Evolution-Challenges of the State Parks
2. Powerpoint - Grady Gammage- Draft of Morrison Report Reviewed
3. Powerpoint - Jay Ziemann – Current Budget
4. Report - Attendance and Revenue Figures (YTD)
5. NAU Economic Impact Report
6. Discussion - Harry Papp – Feasible sources of potential funding
7. Charles Eatherly (Book - Arizona State Parks - the Beginning)
8. Powerpoint – Bill Roe and Dawn Collins - A System of Parks in Arizona
9. Report: Six-2000 Plan criteria to evaluate potential parks
10. Report: Evaluation Matrix identifying potential & current parks based on Six-2000 plan criteria
11. Powerpoint - Hopi Tribe – Dale Siquah (Purchase of Homolovi Ruins)
12. Printed materials - Bob McLendon – Operation of Yuma QMD
13. Report - Annie McVay – Considerations to assess current state parks system and potential acquisitions (Considerations & Matrix, documentation still under review)
14. Report - Jay Ziemann - Stakeholder List
15. DVD - Preview of Ken Burns' "The National Parks: America's Best Idea"
16. Morrison Institute, final report, "The Price of Stewardship"

### **Recommendations**

The Task Force recommendations are organized according to the seven individual directives contained in Executive order 2009-3.

**Directive No. 1: Assess the current physical and financial state of the Arizona State Parks system.**

#### **Discussion:**

According to the Morrison Institute, the Arizona State Parks Board should have an operating budget of \$30 to \$34 million annually simply to operate the existing Parks system. However, the Board begins 2010 with an ongoing budget of \$19 million and a staff that has been reduced nearly 40 percent from previous levels. In addition, as we have noted earlier, the system has had no meaningful capital budget since 2003 and upwards of \$150 million of unmet capital needs have been identified. About \$50 million of this deficit must be addressed immediately to enable



ongoing operations. Given today's circumstances, the State Parks system is not physically or financially sustainable.

**Recommendations:**

In order to gain control of its mounting capital deficit and provide Parks visitors with a quality experience, the State Parks system must have a reliable source of funding that is not subject to the historically wild fluctuations of the state budgeting and appropriations process. We will deal with a specific proposed solution in our Recommendation No. 4.

**Directive No. 2: Study how projected growth in Arizona will impact the current State Parks system and make recommendations as to how the system should change.**

**Discussion:**

By 2030, Arizona is projected to be the Nation's tenth largest state in population with 10.4 million people and a population density of 92 people per square mile, in comparison to a population of over 6 million in 2005, and 53 people per square mile.

According to the National Survey on Recreation and the Environment (2008), as the population of the U.S. increases, the number of Americans over 16 years of age participating in outdoor recreation activities increases, as does the number of days that they do so. Thus, there will be more Arizona residents pursuing outdoor recreation opportunities, less land to recreate on due to increased development, potentially limited access to remaining public lands, causing an increase in the rate of degradation of existing outdoor recreation opportunities.

In 2007, Arizona residents agreed, on average, that increasing population growth is making it difficult to have enough parks, open space & natural areas in their communities (SCORP, 2008).

The majority of the growth is projected to take place along the Sun Corridor (Yavapai to Santa Cruz Counties), but other corridors, along the Colorado River and above the Mogollon Rim in northeastern Arizona, also face growth issues. As development of these areas occurs, recreation sites that used to be buffered by open lands will become surrounded by development, becoming pockets of open space for an increasingly urban area. Providing one example of stewardship, the Arizona State Parks system can serve the growing population of Arizona by focusing on

conservation/preservation of lands along these corridors to preserve access to high quality recreation opportunities.

An increase in elderly populations by 2030, plus the need for natural places to counter the pace of modern life implies that the Arizona State Park system will have to provide a range of activities, many passive, but some active as well, to effectively serve the needs of an increasingly diverse group of residents seeking to learn about Arizona and relax. Therefore, continuing to provide natural and cultural educational opportunities by acquiring and preserving areas of scenic beauty across the state are important roles that the State Parks system plays.

**Recommendations:**

Although much of the existing Parks system is remotely located today, it is obvious from the growth projections for Arizona that the State Parks system will eventually be overwhelmed unless there is significant system expansion and continuous improvement to existing facilities. In other words, the State Parks system must be equipped to plan and build new parks, within the limits of available resources and good judgment. As usual, the key to this capability is funding, both capital and operating, which we deal with in our Recommendation No. 4.

**Directive No. 3: Assess the economic impact of the Arizona State Park System on the overall economic development of the state.**

**Discussion:**

The recently completed study by Northern Arizona University of the economic impact of State Parks operations on local communities contains a wealth of information, ranging through Parks utilization, local dollar impacts and job creation resulting from visitor expenditures. We are including the NAU study with this report as Attachment C.

Overall, the study quantifies the statewide economic impact of the State Parks system at more than \$266 million annually, nearly 10 times what it costs to operate the system. Further, Parks expenditures generate more than \$22.7 million in state and local taxes. In addition to these findings, we have strong ad hoc evidence of the impact of Parks on local communities from the adverse reactions we have seen from localities that have been threatened with Parks closures and cutbacks, such as Yuma, Lake Havasu City, Payson, Camp Verde and Oracle.

### **Recommendations:**

The Task Force believes it would be economically reckless and irresponsible for the State of Arizona to allow its own State Parks system to wither and die. State Parks generates far more economic benefit for the state and its subdivisions than it costs to run and maintain the system. But that is exactly the decision being made by state policies. The state must reverse course and provide the means to maintain, invest, promote and build the Parks system, which we address in our next recommendation.

### **Directive No. 4: Study and make recommendations as to how the Arizona State Parks system can achieve financial sustainability into the future.**

#### **Discussion:**

A variety of possible funding sources were generated from research into other state systems by the Morrison Institute and from brainstorming by Task Force members. The Task Force reviewed all of the possible sources listed below.

- Higher user fees – feasibility of an increase in fees currently being assessed by State Parks. Arizona fees are already among the highest in the west.
- Royalties from resource development (e.g., mining, energy) / green tax – carbon credits. These sources should be considered for future needs.
- Parks restoration bonds – e.g., Build America bonds, recovery economic development bonds. Would require an assured income stream.
- Local capital bonds – Possible source, but on a park-by-park basis.
- Dedicated sales tax – Not politically or economically feasible at this time.
- Real estate transfer tax - Previously rejected by Constitutional amendment.
- Dedicated property tax levy –Would probably require a statewide special district.
- State endowment / Park endowment fund – Insufficient to the need.
- License plate surcharge– Advantages: adequate funding potential, consumer trade-off, grows over time with population.
- Concessionaire licensing or leasing - Would not support most of the system.
- Trust funds and Tobacco product taxes –Legally off limits.
- Off-highway vehicle registration fees – Not enough income.
- Income tax check off – Unreliable source.
- Penny for parks – Insufficient funds
- Development fees – leaves out residents of Maricopa and Pima Counties, the majority of the population in AZ.
- Surcharges on tourism – (e.g., lodging tax, sales of outdoor recreational products) – Requires analysis, possible future source.
- Local partnerships – municipal, county, tribal, businesses – Several are in place or in negotiation.
- Private fundraising – Insufficient, unpredictable.
- Special assessments – Similar to dedicated property tax levy.
- Lottery / dedicated lotteries – Largely tapped out.

It's not feasible to address every one of these ideas in this report. Some failed to draw support because they were viewed as political non-starters. Others would not provide enough revenue to meet the need. And some were seen as having potential to ease the Parks' financial burden, but would require study and long lead times and could not address the Parks crisis. In the final analysis, a strong consensus formed around the following three recommendations.

**Recommendations:**

First: In order to provide State Parks with long-term financial stability, the state should implement a Sustainable State Parks Fund, which would be financed by a \$14 to \$15 annual contribution to be collected from owners of non-commercial vehicles as a part of the vehicle registration process. Proceeds would be dedicated to Parks operations, maintenance and capital improvements.

The Task Force also recommends that there be a mechanism for registrants to opt out from the annual contribution.

As a consequence of the Sustainable State Parks Fund, every vehicle with an Arizona license plate would receive free day use admission to Arizona State Parks. To be clear, Parks visitors would be required to pay for special services, such as overnight camping, boat launching or tours through Kartchner Caverns, although we anticipate that these fees will be greatly reduced for Arizona residents.

The funds generated by this proposal will not fully equip State Parks to expand to meet the pressures of future population growth, but we expect that the surcharge will pay for the annual operation of the Parks system, plus a reasonable amount to cure the most critical unmet capital needs within five to six years.

Second, we urge the Governor and the Legislature to confront the crisis facing State Parks in the next fiscal year (2011) by providing support from the General Fund or other sources that is sufficient to prevent further Parks cutbacks and service deterioration. In succeeding years, the minimum General Fund appropriation should be set at the 2008 baseline level (\$8.3 million) plus an inflation factor to allow the Parks Department to carry out centralized functions such as system evaluation, planning and marketing to maximize taxpayer value.

Third, several programs with separate funding sources have been assigned to the State Parks Department. Parks budgeting is repeatedly confused by addition

and subtraction of these funds, most of which are beyond the control of the Parks system. If the Legislature expects State Parks to administer these programs, such as the State Lake Improvement Fund, Land Conservation Fund or Off-Highway Vehicle Fund, it should provide discrete funding for them that is entirely separate from agency operating funds.

According to our analysis, a \$15 annual Sustainable Parks contribution, at a 50% participation level, should generate about \$40 million per year. That would be enough to operate the existing system, provide for a modest, but much-needed maintenance budget, and leave about \$5 million annually to tackle critical capital needs. State Parks would continue to have access to about \$3 million of Heritage Fund lottery money to make system enhancements if the Heritage Fund is allowed to return to its voter-approved purposes.

One of the main attributes of this program is that revenue would grow at about the same rate as population growth, giving State Parks the opportunity to stay even with its financial needs. The Task Force also believes that Arizona consumers will see value in the trade-off for free entry to State Parks while out-of-state license holders will continue to pay their way.

If the program did not generate sufficient funds to operate and maintain the Parks system, the Governor and the Legislature would have to make up the difference from the General Fund and/or user fees would again have to be implemented. On the other hand, if the surcharge raised significantly more money than anticipated, the Governor and the Legislature would be justified in scaling back support from other sources.

Because of the uncertainty of the opt-out provision, it isn't possible to predict with certainty how much will be raised each year. The Sustainable State Parks Fund should be allowed to operate for several years before adjustments are considered.

Serious study should be given to tapping other sources that have a nexus to the Parks system. For example, low percentage fees might be applied to industries such as minerals extraction, timber harvesting and energy production, all of which have an impact on the state's natural environment. For another, bed taxes or similar fees could be levied on elements of the tourism industry, which is a key beneficiary of the State Parks system.

**Directive No. 5: Study and make recommendations to improve the promotion of State Parks.**

**Discussion:**

State Parks has never had a marketing budget that was sufficient to adequately promote its parks and programs. Like an operating, maintenance or capital budget, a consistent and reliable marketing budget is critical for State Parks.

Despite the lack of adequate funding, however, the State Parks Research and Marketing section has used available funds to create, print and distribute both agency- and park-specific brochures and other publications, as well as place advertisements for the agency as a whole, and the special events it hosts. In addition, improvements to the website and the use of new technologies (e.g., social media) are allowing Arizona State Parks to reach new users.

In order to maximize the use of marketing dollars, staff will use Visitor Survey data collected in FY 2007, web analytics and other information to update park marketing plans, assessing effectiveness of past efforts and planning for future efforts. Also, due to the challenging economic times, staff will continue to pursue partnerships that have been fruitful in the past, as well as identify new partnerships and other avenues for low-cost advertising options to focus on in the future.

Parks promotion has been and will continue to be fertile ground for partnerships with communities, local merchants and even statewide commercial entities. Currently, the non-profit Arizona State Parks Foundation organizes cooperative events, such as the Slide Rock Applefest, but these efforts are handicapped by a lack of Parks support staff.

Maximizing visitation and visibility of the State Parks system will require continued production and distribution of a variety of traditional and non-traditional marketing materials to educate the public about the opportunities and amenities that State Parks offers. Before the budget cuts necessitated by the current economic crisis, the State Parks marketing budget was less than 1% of the overall operating budget. In comparison, other attractions in Arizona that were surveyed devote approximately 5%, on average, of their operating budgets to marketing and promotion - a standard that is recommended as a minimum by marketing professionals.

**Recommendations:**



The Task Force recommends that State Parks, consistent with other attractions in the state, utilize 5% of the system's operating budget for marketing and promotional purposes. In addition, we recommend that State Parks assess and monitor marketing spending using all available technologies to maximize the efficiency and effectiveness of marketing messages. Finally, in order to leverage scarce and valuable resources, the Research and Marketing section should continue to work with partners and pursue new partnerships in order to efficiently disseminate information about the system to the public and professionals around the state.

**Directive No. 6: Study and make recommendations how to leverage resources between State Parks and other State and Federal agencies.**

**Discussion:**

Discussions regarding the feasibility of partnerships at all levels of government, with the private sector, and with non-profits have been discussed. Some Task Force members strongly favor cooperative management and resource sharing among state and federal agencies that have duplicate or overlapping missions. Some members also favor the creation of a state Department of Natural Resources that would bring outdoor preservation and recreation interests under one roof. And finally, there are some who would favor folding the state's historic parks into a statewide organization that would encompass historic and cultural interests.

While acknowledging that these proposals deserve study, the consensus of the Task Force was that none are likely to bear fruit soon enough to have a positive impact on the Parks crisis.

**Recommendations:**

We would encourage the Parks Board to search for opportunities to locate new parks where they can serve as entranceways to the vast federal or state trust land holdings in Arizona. On the model of Catalina State Park, the actual ownership of land by State Parks would be limited, but opportunities for both passive and active recreation could be immense.

**Directive No. 7: Examine opportunities for cooperatively managing, leasing or selling individual parks as a means of reducing operating costs while still remaining open to the public.**

**Discussion:**

State Parks has sent letters to all cities, towns and counties asking for interest in forming partnerships.

A list of potential partners/stakeholders has been developed and was shared with the Task Force in August. The list is continually being updated and will be used to contact other agencies and private businesses to determine what help is available.

In the current crisis, State Parks has negotiated local funding and operating agreements in Yuma, Camp Verde and Payson. Others may be pending. It should be recognized that while these efforts will keep parks open, they are not a permanent solution to the under-funding of State Parks. Selling parks is very problematic, in part due to legal impediments and in part because the private sector is likely to invest only in the Parks system's proven moneymakers, disadvantaging the rest of the system.

Parks Staff acknowledges that the system currently is not achieving a maximum return from concessions at State Parks, in part because some contracts were negotiated many years ago. Contracts at some of the system's lucrative sites are coming up for renewal or reconsideration within a few years. In addition, staffing shortages may compel State Parks to contract out concessions at some parks where they are actually managed by Parks staff.

**Recommendations:**

The State Parks Board should be on the lookout for any partnership opportunities that would broaden its resource base and encourage local participation in Parks operations and activities. However, the Parks Board must be careful not to compromise the integrity of a system that is devoted to public use and enjoyment. We also urge the State Parks Board to set firm standards for concession returns and enforce accountability for results.

With the addition of the attachments, this concludes the report and recommendations of the Governor's Task Force on Sustainable Parks Funding.

Attachment A  
Governor's Task Force on Sustainable State Parks Funding  
Members and Biographies

Chairman:

**Richard H. Dozer** (Chair) serves as President of the Phoenix Local Family Office of GenSpring Family Offices, LLC, formerly, Inlign Wealth Management, LLC. Previously, Mr. Dozer was Co-founder and a Managing Partner of CDK Partners, a real estate development and investment company. Prior to that, Mr. Dozer served as President of the Arizona Diamondbacks from its inception in 1995 until 2006, and he served as Vice-President and Chief Operating Officer of the Phoenix Suns from 1987 to 1995, as well as President of the former America West Arena.

Vice-Chairman:

Since graduating with a master's degree from the University of Pittsburgh, **Bill Scalzo** (Vice-Chair) has been employed in the Recreation/Administration service profession. Most recently, Mr. Scalzo was appointed as the Maricopa County (AZ) Parks and Recreation Director. In 1994, his position expanded to include Library District Director and Stadium District Executive Director Representative. In 1997, his responsibilities expanded further when he was appointed Maricopa County Assistant County Manager. Mr. Scalzo remains active in many professional and community associations and is currently on the Arizona State Parks Board.

**Sam Kathryn Campana**, well-known advocate on behalf of the arts and environment, has been the leader for many quality of life issues in Arizona. After an International Leadership Fellowship in 2001, she was recruited by the National Audubon Society to establish their state office Audubon Arizona here – and to head up a membership of 10,000, nine active chapters, and an 8,000 acre Research Ranch. Audubon Arizona completed a \$7.3million campaign to build a nature education center on the banks of the Salt River on Central Avenue that is now open to the public.

**William C. Cordasco** is a fourth generation Babbitt family member who oversees the legendary 123-year-old Babbitt Brothers Ranching and business enterprises in northern Arizona. Mr. Cordasco serves as president of Babbitt Ranches, Cataract Natural Reserve Lands, the Ecological Monitoring and Assessments Foundation and is past president of Babbitt Brothers Trading Company. After graduating from Northern Arizona University with a bachelor's degree in business, he has devoted his efforts to understanding and participating with natural land processes. Mr. Cordasco is a past board member and chairman of Arizona State Parks.

**Susan Culp** is the Project Manager of the Lincoln Institute of Land Policy-Sonoran Institute Joint Venture. She oversees its research and policy analysis projects to promote regional planning, improve management of state and federal public lands, and integrate energy, transportation, water and conservation infrastructure at a regional level. She holds a B.A. in marine biology from the University of California at Santa Cruz and a master's degree in public administration and policy, with a

focus on natural resources, from the University of Arizona's Eller College of Business and Public Administration.

**Diana Freshwater** joined the Arizona Land and Water Trust (Trust) as Executive Director in 2000. She received her Bachelor's degree in Landscape Architecture from The University of Arizona's School of Renewable Natural Resources in 1983. Prior to joining the Trust she was a principal with The Planning Center, a land planning and environmental consulting firm serving Arizona and California. Ms. Freshwater served as the Governor's appointee to the Arizona Geographic Information Council from 1990 until 1994 and currently serves as the Governor's appointee to the Agricultural Protection Commission and the Arizona State Parks Sustainability Task Force.

**Grady Gammage, Jr.** is a practicing lawyer in Phoenix, focusing on land use and real estate development. He also teaches at the Sandra Day O'Connor College of Law at ASU and is a Senior Fellow at the Morrison Institute for Public Policy, where his work focuses on urban growth and sustainability. He was formerly President of the Central Arizona Project.

**Richard R. Hubbard** is President and CEO of Valley Partnership, a 500 corporate member non-profit that advocates for responsible real estate development in the Valley of the Sun. Prior to joining Valley Partnership, Governor Janet Napolitano appointed Mr. Hubbard to serve as the Deputy State Land Commissioner, the trustee of over 9 million acres of Arizona State Trust Land. Mr. Hubbard is a licensed real estate sales agent and attorney having practiced in the private sector and as an Assistant Attorney General for the State of Arizona. He received his B. A. from Xavier University and a J.D. from the University of Cincinnati.

**Glen Kerslake** has been active in the real estate industry for the past 35 years as a developer, builder, and manager. He is an innovator in sustainable building construction and currently serves as CEO of Ekobuilt™, a company that manufactures energy-efficient building systems for new residential and commercial construction. He holds B.A. and M.B.A. degrees from Florida State University. Mr. Kerslake is also President of Arizona Conservation Land Stewards, a non-profit corporation that manages land set-aside in conservation easements.

**Bob McLendon** grew up in Douglas, Arizona. He has a BA and MA from Arizona State University and is a career educator. He spent 18 years in the Arizona House of Representatives and four years in the Yuma County Board of Supervisors. Mr. McLendon currently sits on the Yuma County Airport Authority, the Agriculture Employment Relations Board and the Arizona Board of Regents.

**Walter W. (Bill) Meek** is president of the Arizona State Parks Foundation, a private, not-for-profit organization dedicated to improving conditions at State Parks. He is a 50-year resident of Arizona. Mr. Meek retired in 2007 after 14 years as the founding president and CEO of the 7,000-member Arizona Utility Investors Association, now known as the Arizona Investment Council. Before that, Mr. Meek spent 15 years running marketing communications companies in Phoenix and Tucson and another 15 years working as a newspaper reporter and editor, including 10 years at The Arizona Republic.

**Harry Papp** has 30 years of experience in portfolio management and security analysis. After completing his Master of Business Administration in Finance and Accounting from the University of Chicago he joined G.D. Searle & Co. He also holds a Master of Science degree in Geochemistry from the University of Chicago, and a Bachelor of Arts degree from Brown University. In 1981 he joined L. Roy Papp & Associates, LLP and began working as a Portfolio Manager. He has served as a Director of The Phoenix Zoo for 25 years and is now a Director Emeritus. He also serves as a Director and Trustee of the Arizona State University Foundation.

**Bill Roe** has been involved in conservation and politics in Arizona since his arrival in 1975. For more than 30 years Mr. Roe has served as a consultant or volunteer with a wide variety of non-profit groups in the natural resources area, including the Arizona Outdoor Recreation Coordinating Commission. Currently, Bill is the Chair of the Pima County Conservation Acquisition Commission. He served two terms on the Arizona State Parks Board, being the only person appointed to a board by both Governors Babbitt and Symington. Bill graduated from Oberlin College in Ohio, and received his law degree from Columbia University.

**Jeff Williamson** was named the President of the Arizona Zoological Society in 2007. The Arizona Zoological Society is a 501(c)(3) Arizona not-for-profit corporation founded in 1961 to operate the Phoenix Zoo as a zoological garden and recreation destination that engenders affection for and appreciation of nature. He was CEO/President and Executive Director of the Zoo from 1996-2007. Before that he was the Deputy Director for three years. Mr. Williamson is a life-long conservationist who grew up on farms and has spent his career trying to integrate the interests of people and nature. He is an advocate for sustainable communities and is involved with many regional conservation organizations.

#### Attachment B

Morrison Institute for Public Policy, Arizona State University,  
Research Report: "The Price of Stewardship" October 2009

Attachment C

Northern Arizona University, 2009 Research Study:  
"The Economic Impact of Arizona State Parks"





# The Economic Impact of Arizona State Parks



## Executive Summary



Lake Havasu State Park

*Prepared by:*

**The Arizona Hospitality Research & Resource Center  
Center for Business Outreach  
The W. A. Franke College of Business  
Northern Arizona University**

**February 2009**



## ECONOMIC IMPACT OF ARIZONA STATE PARKS

### Executive Summary

Arizona State Parks have a significant economic impact on the communities and counties in which they are located. A state park's value is, of course, not measured by economic impact alone. Parks enhance community quality-of-life and preserve priceless historic, cultural, and recreational resources for residents and visitors from around the world. However, communities are increasingly recognizing that State Parks improve the economic well-being of rural counties and serve as an important tourism resource.

This report analyzes the impact of 27 Arizona State Parks on the economies of the 13 counties in which they are located. The economic impact of a state park is a function of visitor population and direct visitor spending, combined with multipliers (that vary across counties) reflecting the extent of re-circulation of visitors' money in the local economy. Thus, this study of the economic impact of Arizona State Parks produced the following findings:

- Total visitation to the Arizona State Park system fell from 2,513,401 in FY01 to 2,298,155 in FY07, a decline of 8.6 percent.

Direct spending by Arizona State Park visitors totaled \$162,799,442 in FY07.

- Per person spending at Arizona State Parks totaled \$70.84 in 2006-07.

Arizona State Parks are divided into three types – Conservation Parks (4 parks), Historic Parks (9 parks), and Recreation Parks (14 parks).

- The *combined* total economic impact (direct spending, indirect and induced impacts) of each park type on Arizona counties was:
  - Recreation parks – \$156.8 million
  - Historic parks – \$35.4 million
  - Conservation parks – \$32.2 million
- As a group, recreation parks generated the largest visitation and economic impact. The three recreation parks with the largest total economic impact were:
  - Lake Havasu State Park (Mohave County) - \$34.5 million in 2007
  - Slide Rock State Park (Coconino County) - \$30.1 million in 2007
  - Catalina State Park (Pima County) - \$19.6 million in 2007

- Calculated at the state level for FY07, the total economic impact of Arizona State Parks on the state was \$266,436,582.

## Methodology

Calculations of the economic impact of state parks are based on park attendance.

**Table 1a. Visitation by Park**

County	State Park Name	Park Visitation 2006-2007
Apache	Lyman Lake	36,298
Cochise	Kartchner Caverns	155,909
Cochise	Tombstone Courthouse	52,989
Coconino	Riordan Mansion	26,013
Coconino	Slide Rock	249,409
Gila	Tonto Natural Bridge	94,026
Graham	Roper Lake	73,230
La Paz	Alamo Lake	72,066
La Paz	Buckskin Mountain	96,529
Mohave	Cattail Cove	98,419
Mohave	Lake Havasu	314,519
Navajo	Fool Hollow	95,495
Navajo	Homolovi Ruins	15,953
Pima	Catalina	149,644
Pinal	Boyce Thompson Arboretum	65,108
Pinal	Lost Dutchman	77,683
Pinal	McFarland	3,968
Pinal	Picacho Peak	63,393
Pinal	Oracle	9,592
Santa Cruz	Patagonia Lake	178,497
Santa Cruz	Tubac Presidio	14,439
Yavapai	Dead Horse Ranch	120,686
Yavapai	Fort Verde	16,950
Yavapai	Jerome	60,307
Yavapai	Red Rock	80,711
Yuma	Yuma Quartermasters Depot	17,628
Yuma	Yuma Territorial Prison	58,694
	Total Visitation	2,298,155

Expenditure data used to make the calculations in this report are derived from two sources: the Arizona State Park 2006-07 Visitor Survey (for out-of-park expenditures) and Arizona State Parks FY07 Park Summary report (for in-park expenditures). Total direct expenditures on the part of visitors to each Arizona State Park were requested and collected according to the categories shown below in the Arizona State Park Visitor Survey.

- In-Park Expenditures
- Admission Fees (including permits or licenses)
- Camping Fees
- Groceries
- Food & Beverages (restaurants, etc.)
- Recreational Equipment and Supplies
- Retail Shopping (clothing, souvenirs, gifts, etc.)
- Lodging Expenses (hotel, motel, condos, etc.)
- Private Auto Expenses (gas, oil, repairs, parking fees, etc.)
- Tourist Services (museums, tours, etc)
- Any Other Expenses

The total economic impact of each park was estimated using the IMPLAN™ economic impact model<sup>1</sup>, which estimates the total income generated in the county economy, including direct, indirect and induced income, and the number of jobs in the county economy supported by this level of visitor spending. **The spending of visitors with ZIP codes in the county or within 50 miles of the park was excluded since such visitors do not add new money to the local economy, a standard procedure used in economic impact studies.** In the prior economic impact study of Arizona State Parks (2002), a model developed by Silvers-Pavlakovich at the University of Arizona was used.<sup>2</sup> Differences between the Silvers-Pavlakovich model and IMPLAN™ are generally due to the initial model construction, but have other differences as well. Therefore the economic impact results from the two models (FY01 and FY07) are not presented side by side. In addition, due to the differences between the models and the fact that no direct comparisons are made between the 2001 and 2007 findings in this report, 2007 data are not adjusted for inflation.

Using the IMPLAN model, the full set of economic impact calculations are produced for each of 27 Arizona State Parks and for the state of Arizona overall. Maricopa and Greenlee Counties are not included in this study because they contain no Arizona State Parks. Visitor expenditure data are organized alphabetically by county in the report that follows, combining the State Parks within each county; each county report, therefore, stands as a discrete document.

Throughout the Economic Impact report, three sets of information will be provided for each park: *direct, indirect, and induced* effects. *Direct* effects are the portion of visitors' expenditures that are spent by the tourism sector for inputs necessary to provide goods

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<sup>1</sup> Minnesota IMPLAN Group, Inc.

<sup>2</sup> University of Arizona

and services. For example, a tourist visits a state park in County Y, and spends X dollars at a hotel. Then X dollars is the *direct* effect of his expenditures. The hotel in turn spends a portion of the initial expenditure on inputs necessary to run the operation (electricity, maid service, and so forth). Some of the hotel's spending will occur outside of county Y. However, the portion that the hotel spends within the county again contributes to the economy. This impact of the initial tourist expenditures is termed the *indirect* effect. Finally, those individuals or firms within county Y who receive money through the *indirect* effect in turn spend money in the county. This final effect is termed the *induced* effect of the initial expenditure. The ratio of the three effects combined to the initial expenditure is labeled the output multiplier for that expenditure. Therefore an output multiplier is the sum of direct (tourist spending), indirect (hotel spending) and induced (consumption) divided by direct tourism spending. Similarly, direct jobs are jobs that are supported by direct expenditures, while indirect and induced jobs are those supported by indirect and induced expenditures. *It is important to remember that direct jobs are jobs supported by visitor expenditures in the county and may include but are not limited to jobs in the parks.*

The following table summarizes total county income and jobs produced by the IMPLAN™ analysis for FY07.

**Table 2a. State Parks by County Income and Jobs**

<b>County / Park</b>	<b>Total County Income (\$)</b>	<b>Total County Jobs</b>
Apache County		
Lyman Lake (Rec)	\$2,447,506	35
<b>Apache County Total</b>	<b>\$2,447,506</b>	<b>35</b>
Cochise County		
Tombstone Courthouse (His)	\$7,225,150	101
Kartchner Caverns (Con)	\$12,333,199	188
<b>Cochise County Total</b>	<b>\$19,558,349</b>	<b>289</b>
Coconino County		
Riordan Mansion (His)	\$6,781,494	101
Slide Rock (Rec)	\$30,087,905	422
<b>Coconino County Total</b>	<b>\$36,869,399</b>	<b>523</b>
Gila County		
Tonto Nat. Bridge (Rec)	\$3,621,346	38
<b>Gila County Total</b>	<b>\$3,621,346</b>	<b>38</b>
Graham County		
Roper Lake (Rec)	\$5,724,685	77
<b>Graham County Total</b>	<b>\$5,724,685</b>	<b>77</b>

<b>County / Park</b>	<b>Total County Income (\$)</b>	<b>Total County Jobs</b>
La Paz County		
Alamo Lake (Rec)	\$5,608,937	72
Buckskin Island (Rec)	\$10,456,400	137
<b>La Paz County Total</b>	<b>\$16,065,337</b>	<b>209</b>
Mohave County		
Cattail Cove (Rec)	\$13,184,301	187
Lake Havasu (Rec)	\$34,514,609	484
<b>Mohave County Total</b>	<b>\$47,698,910</b>	<b>671</b>
Navajo County		
Fool Hollow Lake Recreation Area (Rec)	\$5,824,440	73
Homolovi Ruins (His)	\$3,501,468	44
<b>Navajo County Total</b>	<b>\$9,325,908</b>	<b>117</b>
Pima County		
Catalina (Rec)	\$19,604,659	262
<b>Pima County Total</b>	<b>\$19,604,659</b>	<b>262</b>
Pinal County		
Boyce Thompson (Con)*	\$2,644,753	20
Lost Dutchman (Rec)	\$4,190,586	46
McFarland (His)	\$613,318	6
Picacho Peak (Rec)	\$2,453,130	26
Oracle (Con)	\$217,474	3
<b>Pinal County Total</b>	<b>\$10,119,261</b>	<b>101</b>
Santa Cruz County		
Patagonia Lake (Rec)	\$8,974,106	128
Tubac Presidio (His)	\$256,377	4
<b>Santa Cruz County Total</b>	<b>\$9,230,483</b>	<b>132</b>
Yavapai County		
Dead Horse Ranch (Rec)	\$10,135,704	143
Fort Verde (His)	\$2,420,337	33
Jerome (His)	\$7,006,241	93
Red Rock (Con)	\$17,005,170	225
<b>Yavapai County Total</b>	<b>\$36,567,452</b>	
Yuma County		
Yuma Territorial Prison (His)	\$5,815,585	84
Yuma Quartermaster Depot (His)	\$1,826,521	26
<b>Yuma County Total</b>	<b>\$7,642,106</b>	<b>110</b>

NOTE: Abbreviations in Parentheses refer to Park Type.  
Rec = Recreation Park; His = Historic Park; Con = Conservation Park.

## Economic Impact of Arizona State Parks at the State Level

For the first time, the total economic impact of Arizona State Parks on the state as a whole has been prepared in this 2007 study by using the separate state-level model provided within the IMPLAN model. To perform this analysis, visitor spending in the parks was aggregated from all parks *by sector*, as shown in Table 3a, and these totals were then used as inputs for the IMPLAN calculations. It should be pointed out that the model does not allow for the simple summation of all the county level impact totals to produce a state economic impact number.

Thus, it was estimated that total direct expenditures in the Arizona State Park system equaled \$162,799,442 in FY07, as shown in Table 3a. These total direct expenditures of \$162.8 million resulted in an additional \$47,218,295 of indirect income, and \$56,418,845 of induced income. This resulted in a total of \$103,637,140 of total indirect and induced income to the state.

When direct, indirect and induced income is combined **the total impact of visitors to state parks in Arizona during FY07 is \$266,436,582**. This total state income resulted in 2,397 direct jobs and 950 indirect jobs for a total of **3,347 total jobs**.

Finally, visitors' expenditures combined with their direct and induced impacts resulted in \$21,171,627 in Federal Government taxes and \$22,762,326 in state and local government taxes. The total tax impact of Arizona State Park visitors in 2007 was \$43,933,953. See Table 3a.

**Table 3a. Economic Impact of Arizona State Parks on the Arizona Economy, FY07**

<b>Direct Expenditures by Visitors (\$)</b>	<b>2007</b>
In-park expenditures	\$11,415,253
Admission	\$11,319,639
Camping	\$5,810,930
Groceries	\$27,129,959
Food & Beverages	\$24,375,662
Recreation Equipment Supplies	\$4,708,540
Retail Shopping	\$15,347,294
Lodging	\$18,594,618
Personal Auto Expenditures	\$32,345,735
Tourist Services	\$5,012,916
Other Expenses	\$6,738,895
Total direct expenditures	\$162,799,442



<b>Indirect and Induced State Income (\$)</b>	<b>2007</b>
Indirect income	\$47,218,295
Induced Income	\$56,418,845
Total State Indirect and Induced Income	\$103,637,140

<b>Indirect and Direct State Employment</b>	<b>2007</b>
Direct Jobs	2,397
Indirect Jobs	950
Total State Jobs	3,347
<b>Total State Income</b>	<b>\$266,436,582</b>

<b>Tax Impacts</b>	<b>2007</b>
Federal Government Non Defense	\$21,171,627
State & Local Government	\$22,762,326
Total taxes	\$43,933,953

## *APPENDIX*

## *Arizona State Park Visitation, Intervening Years*

### Arizona State Park Visitation FY 2000/01 to 2006/07

County	Park Name	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06	2006/07
Apache	Lyman Lake Kartchner	28,304	31,831	19,151	26,228	39,591	40,395	36,298
Cochise	Cavern	199,115	193,180	187,355	203,378	198,374	160,467	155,909
Cochise	Tombstone	74,105	70,328	52,350	50,814	48,247	49,121	52,989
Coconino	Riordan	19,194	23,288	22,757	23,789	24,041	23,906	26,013
Coconino	Slide Rock	275,554	233,116	199,287	243,298	238,521	238,587	249,409
Gila	Tonto Natural Bridge	100,178	101,052	84,555	98,975	83,338	90,450	94,026
Graham	Roper Lake	60,242	57,191	35,266	37,141	48,376	69,985	73,230
La Paz	Alamo Lake	70,969	82,524	54,739	33,977	35,020	61,163	72,066
La Paz	Buckskin	93,999	93,672	93,727	87,764	88,988	85,048	96,529
Mohave	Cattail Cove	106,939	108,930	108,365	112,298	105,812	95,498	98,419
Mohave	Lake Havasu	345,590	397,961	396,062	376,158	346,858	345,853	314,519
Navajo	Fool Hollow	84,527	84,525	60,217	71,017	73,321	89,042	95,495
Navajo	Homolovi	20,644	22,297	19,265	17,618	16,656	15,587	15,953
Pima	Catalina Boyce	154,806	125,739	120,032	123,165	124,942	138,341	149,644
Pinal	Thompson	87,238	86,504	71,291	70,868	81,579	63,599	65,108
Pinal	Lost Dutchman	114,253	78,076	76,484	61,510	88,319	75,549	77,683
Pinal	McFarland	4,162	3,725	3,175	3,289	3,442	3,454	3,968
Pinal	Oracle	*2,250	10,640	8,669	8,705	8,384	9,062	9,592
Pinal	Picacho Peak	117,652	68,032	55,680	61,989	105,300	56,321	63,393
Santa Cruz	Patagonia Lake	196,332	216,699	205,415	203,005	202,785	180,244	178,497
Santa Cruz	Tubac Presidio	18,770	20,232	15,926	16,710	16,295	16,919	14,439
Yavapai	Dead Horse	103,089	105,749	100,780	93,415	88,350	98,269	120,686
Yavapai	Fort Verde	21,450	18,476	15,754	15,472	17,290	16,530	16,950
Yavapai	Jerome	53,128	33,038	46,452	50,738	56,008	58,049	60,307
Yavapai	Red Rock	76,393	69,420	76,449	73,769	76,188	72,644	80,711
Yuma	Yuma Quartermaster Depot	16,959	13,813	13,995	12,584	13,297	15,641	17,628
Yuma	Yuma Prison	69,698	60,345	58,622	58,233	57,002	54,868	58,694

Source: Arizona State Parks: Park Summaries, FY01 to FY07

\*Oracle State Park was officially opened to the public on October 1, 2001, prior to that it was only available for environmental education programs on a reservation basis.

**Consider Retroactively Approving Submission  
of Additional 15% FY 2010 Agency Budget Reduction  
Options to the Governor's Office**

**Background**

On September 18, 2009 the Governor's Office of Strategic Planning and Budgeting (OSPB) asked every state agency to meet a reduction target of 15 percent of the agency's FY 2010 budget in order to address an estimated \$1.5 billion shortfall in this fiscal year. Agencies were asked to "prioritize services based on what is most essential and what the voters or courts have mandated be offered." In addition, the Governor said that they will "ask the Legislature to relieve agencies of any statutory obligations that are not absolutely essential to fulfilling your missions or mandates." All agency responses to OSPB were due by October 8, 2009.

OSPB calculated that the Arizona State Parks (ASP) base budget amount subject to the 15% reduction included all agency fund sources except Federal funds, constitutionally obligated funds (Land Conservation Fund), and previously approved agency internal fund transfers. Their baseline figure was \$39,059,000, which yielded a targeted reduction of \$5,858,900.

**Current Status**

In reviewing options to meet a budget reduction of this amount, staff focused on the Arizona State Parks Board's stated priority to keep the park system open and operating. Further reductions to the department's operating budget in all likelihood will result in additional park closures, which will reduce park user fee revenue, thereby reducing available monies to operate parks.

State Parks staff sent the attached letter dated October 8, 2009 to OSPB. The reduction options included:

- **Law Enforcement Boating Safety Fund: \$2,100,000**  
A.R.S. §5-383 - The program provides funding allocations to county law enforcement agencies for boating law enforcement, personnel, equipment, and training.
- **Off-Highway Vehicle (OHV) Recreation Fund: \$1,000,000**  
A.R.S. §28-1176 - The program provides funding and support for aid projects to public land managers for OHV related projects and programs.
- **State Parks Heritage Fund: \$2,758,900**  
Laws 2009, 49th Leg., 3rd S.S., HB 2014, Sec 13. This proposal would eliminate most of the enacted transfer of \$3,000,000 to the Arizona Forestry Division from the State Parks Heritage Fund and instead transfer it to the General Fund.

**Staff Recommendation**

Staff recommends that the Board retroactively approve the budget reduction options submitted to the Governor's Office.

Law Enforcement Boating Safety Fund:	\$2,100,000
Off-Highway Vehicle (OHV) Recreation Fund:	\$1,000,000
Arizona State Parks Heritage Fund:	\$2,758,900

Further, staff recommends that the Board take action to oppose these reductions or other proposals that reduce funds for agency operations, park development or grant awards.

**Recommended Board Action**

As discussed in this Board report, I move that the Board retroactively approve the staff submissions to the Governor's Office of Strategic Planning and Budget of the 15% midyear budget reduction options, which consisted of three individual proposals:

Law Enforcement Boating Safety Fund:	\$2,100,000
Off-Highway Vehicle Recreation Fund:	\$1,000,000
Arizona State Parks Heritage Fund:	\$2,758,900

I further move that the Board take action to oppose these reductions or other proposals that reduce funds for agency operations, park development or grant awards.

October 8, 2009

Eileen Klein, Director  
Governor's Office of Strategic Planning and Budgeting  
1700 West Washington, Suite 500  
Phoenix, Arizona 85007

**RE: ARIZONA STATE PARKS – AGENCY  
RECOMMENDATIONS FOR AN ADDITIONAL  
15% FY2010 BUDGET REDUCTION**

Dear Director Klein,

To date, Arizona State Parks has been required to make reductions in operations, programs and financial resources that are disproportionate to its size within Arizona State government.

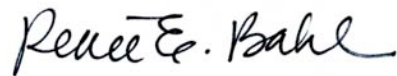
The agency no longer receives a General Fund appropriation, a reduction of over \$8.3 million from the original FY2009 appropriation. We also anticipate a \$3 million reduction of State Lake Improvement Fund revenues from boating motor fuel taxes during FY 2010, and a reduction of over \$1 million of Enhancement Fund revenues from lower park user fees in this fiscal year. We were legislated to transfer nearly \$3.5 million of Heritage Funds to the State Forestry Division and the State Land Department in order to offset General Fund reductions to those agencies. We were also legislated to transfer \$7.1 million of agency funds to the State General Fund. As a result, we found no other option but to transfer \$6 million of grant and capital Heritage Funds (via Senate Bill 1188, Section 111) to our various agency operational funds to continue agency operations, albeit at a lower level. We have reduced or eliminated the majority of our statewide programs and significantly scaled back operations throughout the system.

Further reductions to the agency's operating budget will result in the closure of the Arizona State Parks park system. This is because of the spiraling effects of reduced funding to pay salaries that keep the parks open, which creates revenues from park visitation fees. Permanent reductions to the Heritage Fund will also reduce agency operations, grant programs, and also permanently delay or eliminate deferred parks maintenance requirements, currently estimated at \$150 million.

Eileen Klein  
October 8, 2009  
Page 2

Enclosed please find reductions as requested by the Office of Strategic Planning and Budgeting. We hope that there is a solution to keep the Parks system operating and maintained. Please contact me if you have any questions or require any further information at (602) 542-7102 or e-mail me at [rbahl@azstateparks.gov](mailto:rbahl@azstateparks.gov).

Sincerely,

A handwritten signature in black ink that reads "Renee E. Bahl". The signature is written in a cursive, flowing style.

Renee E. Bahl  
Executive Director

REB:dab

Enclosures

cc: Thomas Soteros-McNamara, Budget Analyst, Governor's Office of  
Strategic Planning and Budgeting

**STATE OF ARIZONA  
FY 2010 BUDGET REDUCTIONS - ISSUE DESCRIPTIONS**

**Arizona State Parks**

**Issue Title:** Law Enforcement Boating Safety Fund - Aid to Arizona Counties

**Issue Priority:** 1

**Reduction Amounts:**

Law Enforcement Boating Safety Fund: \$2,100,000

**Total: \$2,100,000**

**Amount: \$2,100,000**

**Issue Description and Statement of Effects**

A.R.S. 5-383

The function of this program is to provide funding for allocations to law enforcement agencies of Arizona counties for boating law enforcement, personnel, equipment, and training. All funds go directly to eight Arizona counties; no funds are retained by Arizona State Parks.

Eliminating the pass through of program funds to these counties would result in the reduction of law enforcement presence, resources and effectiveness on Arizona waterways, with detrimental effect on public safety and environmental protection.

This program is administered within the Arizona State Parks Partnerships Division, located in the Phoenix Office.

The BUDDIES expenditure plan for the Law Enforcement Boating Safety Fund is presented as \$1,092,700, which reflects the level of appropriation in the general appropriations bill. However, a footnote in that bill authorizes an increase in the appropriation up to the level of cash and receipts into the fund. FY 2010 revenues are projected to be sufficient to reduce this program by the above amount of \$2,100,000.

Laws 2009, 49th Leg., 1st Reg. Sess., Chap. 11, SB 1188, Sec. 110 (as amended by HB 2643 Sec. 44) requires the transfer of \$7,134,200 from various Arizona State Parks funds to the State General Fund. Section 111 (A) of that bill allows agencies to transfer cash between its own funds in order to comply with those transfers. However, Section 111 (C) of that bill specifically prohibits the use of the Law Enforcement Boating Safety Fund for those cash transfers between funds.

94



**STATE OF ARIZONA  
FY 2010 BUDGET REDUCTIONS - ISSUE DESCRIPTIONS**

**Arizona State Parks**

**Issue Title:** Off-Highway Vehicle Recreation Fund - Aid to Public Land Managers

**Issue Priority:** 2

**Reduction Amounts:**

Off-Highway Vehicle Recreation Fund: \$1,000,000

**Total:** \$1,000,000

**Amount:** \$1,000,000

**Issue Description and Statement of Effects**

ARS 28-1176

The program provides funding and support for aid projects to public land managers, including:

Construction, repair and maintenance of off-highway vehicle (OHV) routes and trails.  
Acquisition and management of land for OHV access roads, facilities and use areas.

Enforcement of OHV laws.

OHV related information and environmental education programs, signs, maps and responsible use programs.

Mitigation of OHV damages to land, re-vegetation, and the prevention and restoration of damages to natural and cultural resources.

Effects of elimination of this program include:

Reduced awareness of and compliance with existing OHV recreation laws, and reduced enforcement of those laws.

Continued damage to natural and cultural resources from irresponsible and uninformed use of OHVs, including air quality impacts.

Lack of appropriate and accessible OHV use areas and trails for recreation.

Continued deterioration of damaged land and vegetation.

Increased hazards to public safety.

The OHV program is administered within the Arizona State Parks - Parks Division, located in the Phoenix Office.

The Arizona State Parks Board did not award new OHV aid projects at their September 2009 meeting, and chose to hold those funds in abeyance for future award cycles. As a result, the BUDDIES expenditure plan for the Off-Highway Vehicle Fund does not reflect the normal annual allocation of these funds for aid to public land managers. The above amount of \$1,000,000 is the funding currently available for aid projects.

95

**STATE OF ARIZONA  
FY 2010 BUDGET REDUCTIONS - ISSUE DESCRIPTIONS**

**Arizona State Parks**

**Issue Title:** Heritage Fund - Legislated Transfers to Arizona Forest Division

**Issue Priority:** 3

**Reduction Amounts:**

Heritage Fund: \$2,758,900

**Total:** \$2,758,900

**Amount:** \$2,758,900

**Issue Description and Statement of Effects**

Laws 2009, 49th Leg., 3rd S.S., HB 2014, Sec 13

Transfer of \$3,000,000 to the Arizona Forestry Division from the Arizona Heritage Fund. Fund transfers are legislated to occur in equal amounts of \$1,500,000 on January 1, 2010 and April 1, 2010.

The function of this transfer of funds is to provide funding to the fire suppression revolving fund established by A.R.S 37-623.02.

The effects of eliminating this program would be the reduction of Heritage Fund support for those programs.

Arizona State Parks has already reduced operations at parks and has at least \$150 million of deferred maintenance backlog. The transfer to the State Forester exacerbated this problem. This reduction would also be detrimental to all State Parks Heritage Fund programs, and would reduce operations, pass through grants and capital projects.

The function of processing this transfer of funds is located within the Arizona State Parks Administrative Services Division, in the Phoenix Office.

96

**Consider Issues Related to Hopi Proposal To Purchase Homolovi Ruins State Park**

**Background**

Homolovi Ruins State Park was established in response to public concerns about the devastation of the Homolovi sites by illegal artifact collectors. The damage peaked in the 1960's when a backhoe was observed digging through burials and kivas. The residents of Winslow, the Hopi Tribe, Governor Bruce Babbitt, Arizona State Parks, the State Land Department, and the Legislature wanted to protect these sites. In 1986, the Arizona Legislature appropriated \$897,000 from the General Fund and authorized the Parks Board to "acquire, develop and operate Homolovi archeological sites as a State Park."

Homolovi Ruins State Park's archeological sites including four major pueblos, numerous smaller structures, and site features. Members of the Hopi Nation consider this area an important ancestral site and return to Homolovi for religious purposes.

Arizona State Parks and the Hopi Nation have an existing Memorandum of Agreement to identify partnerships, develop a program for Hopi public administration of their own park system and to explore a marketing plan.

**Current Status**

Homolovi Ruins State Park is composed of approximately 4480 acres, including 1300 acres held in fee by Arizona State Parks (ASP), 80 acres of Bureau of Land Management (BLM) under patent for Recreation and Public Purposes (R&PP) and 3100 acres leased from the Arizona State Land Department (ASLD). Each of these holdings has their own particular issues regarding sale, transfer or reversion. Listed below are the main elements of the Hopi proposal.

**Hopi Tribe Proposal From September 2009 Parks Board Meeting:**

- The Hopi Tribe proposed to buy Homolovi Ruins State Park.
- Proceeds of the sale would go into a special fund for the management of the Park.
- The Hopi would lease the Park back to ASP for operation as a state park.
- The Hopi would become an active partner in the "mutual governance" of the park, with significant input into executive decisions, operating decisions and transition/training plans.
- "Mutual governance" would be carried out through a Joint Management Agreement with ASP.
- The Hopi will seek federal trust status for lands they acquire. In essence, State Parks would be operating on a lease of federally controlled land. The land would remain in conservation/park use in perpetuity.

Staff identified the following issues associated with each land holding.

ASP owned land, 1300 acres (see attached map green)

- Any land to be sold by ASP must be declared excess for public purposes by the Board. The sale of ASP land must be reviewed and approved by the Joint Committee on Capital Review.
- ASP may sell excess land to federal, state or local governments without public auction. ASP land cannot be sold for less than fair market value, as determined by at least two appraisals. The value of the lesser of the appraisals shall be the minimum sale price.
- In the event the Hopi are not recognized as a “federal, state or local government” or the federal government declined to act on their behalf, the Hopi would need to acquire the land as the highest bidder at a public auction.
- ASP may have to comply with grant stipulations. ASP has received the following grants for Homolovi Ruins State Park; Land and Water Conservation Fund \$62,500, Heritage Fund (HF) Trails \$62,500, HF-Historic Preservation \$15,000 and HF-Local Regional and State Park \$149,000. These grants all required matching funds. Grant amenities include, picnic ramadas, grills, benches, trash cans, restroom/shower building, and trails.
- Original funding for the purchase of the park was from the State’s General Fund. The disposition of proceeds from the sale of land at Homolovi SP is unclear, but would not be secured for State Parks to expend without special legislation.

BLM R&PP Patent Lands, 80 acres, held by ASP(see attached map pink)

- The BLM granted an R&PP patent to ASP for 80 acres located at/near the Homolovi I ruins.
- Use and disposition of this land is limited by the R&PP patent to outdoor recreation and archaeological interpretation. The BLM retains a reversionary interest in the patented land.
- State law prevents the disposal of property with reversionary interests.
- This land can only be disposed of by relinquishing it to the BLM; State Parks does not have control over its disposition.

ASLD Trust Land, 3100 acres is leased by ASP (see attached map blue)

- Presently ASP pays \$31,000/yr (with annual escalations) for an Institutional Taking Lease over ASLD Trust land. This lease expires in 2019 (ASP has a preferred right of renewal); any sale of the land would terminate the lease. An Institutional Taking Lease is not assignable to another party.
- ASP’s Institutional Taking Lease may be able to be converted to a Commercial Lease. A Commercial Lease could be assigned to another party upon joint application to the ASLD. The ASLD Commissioner must approve the assignment.
- If the ASLD Trust Land property under lease were sold or transferred, ASP would be reimbursed by the purchaser for the present value of ASP-owned improvements installed on ASLD Trust land (visitor center, ranger residences, maintenance areas, roads, water line, etc.).
- ASP may have to comply with grant stipulations. ASP has received the following grants for Homolovi Ruins State Park; Land and Water Conservation Fund \$62,500, Heritage Fund (HF) Trails \$62,500, HF-Historic Preservation \$15,000 and HF-Local Regional and State Park \$149,000. These grants all required matching

funds. Grant amenities include; picnic ramadas, trails, benches, trash cans and sewer system.

- Trust land must be sold at public auction. The starting bid will be the appraised value of the land.
- Revenue from sale or lease of Trust land goes into the Permanent Fund (Trust). Earnings from the Trust are distributed to the beneficiaries, which in this case are Common (Public) Schools and the Universities.
- The use of proceeds from any Trust land sale for Park operations is not viable due to constitutional and enabling act prohibitions.
- There is no assurance that the Hopi would be the successful bidder at a public auction.
- Future Trust land reform may transfer the leased land to ASP or another qualified recipient.
- Notwithstanding the above, the federal government may be able to acquire the ASLD Trust land for the Hopi through the condemnation process.

#### **Staff Recommendation**

Staff recommends that the Arizona State Parks Board pursue an enhanced agreement with the Hopi Tribe without disposing of the land assets at Homolovi Ruins State Park at this time.

#### **Recommended Board Action**

I move that the Arizona State Parks Board direct staff to pursue an enhanced agreement with the Hopi Tribe without disposing of the land assets at Homolovi Ruins State Park at this time.